

ORDINANCE NO. 605

AN ORDINANCE OF THE CITY OF WOODINVILLE, WASHINGTON, CONCERNING THE CITY CRITICAL AREA CODE; ADOPTING FINDINGS; AMENDING CHAPTER 21.06 WMC AND REPEALING CHAPTER 21.24 WMC; ADOPTING A NEW CHAPTER 21.24 WMC DEVELOPMENT STANDARDS - CRITICAL AREAS FOR REGULATING CRITICAL AQUIFER RECHARGE AREAS, GEOLOGICAL HAZARD AREAS, FLOOD HAZARD AREAS, FISH AND WILDLIFE CONSERVATION AREAS, AND WETLANDS AS REQUIRED BY THE GROWTH MANAGEMENT ACT; MAKING FINDINGS OF FACT AND THE FOLLOWING AMENDMENTS; PROVIDING FOR SEVERABILITY; ESTABLISHING AN EFFECTIVE DATE AND FOR SUMMARY PUBLICATION BY TITLE ONLY.

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**WHEREAS**, the Growth Management Act, including RCW 36.70A.130(5)(a), requires that Woodinville, along with King County and other cities within King County take action to review, and, if needed, revise their comprehensive plan and development regulations to ensure that the plans and regulations comply with the requirements of Chapter 36.70A RCW; and

**WHEREAS**, the City of Woodinville adopted the 2015 Comprehensive Plan and PRO Plan by Ordinance No. 591 on December 15, 2015 after an extensive public participation process, recommendation by the Planning Commission, and concurrence by the City Council consistent with the requirements of the Growth Management Act; and

**WHEREAS**, RCW 36.70A.172 requires that the City of Woodinville include the best available science in developing policies and development regulations to protect the functions and values of critical areas and whereas WAC 365-195-900 requires special consideration to the conservation or protection necessary to preserve or enhance anadromous fisheries; and

**WHEREAS**, The Watershed Company prepared a *Best Available Science Review* dated December 31, 2013 and *Critical Areas Ordinance Gap Analysis* dated May 2014, listing the best available science applicable to Woodinville's critical areas and provided recommendations for updating the critical areas regulation consistent with best available science; and

**WHEREAS**, the goals and policies of the Environmental Chapter of the City of Woodinville 2015 Comprehensive Plans recognizes balancing growth with protecting Woodinville's environmental values and quality of life, and therefore requires the protection and enhancement of Woodinville's natural environment; and

**WHEREAS**, the requirements of the State Environmental Policy Act (SEPA) RCW 43.21C have been met;

**NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF WOODINVILLE, WASHINGTON, DO ORDAIN AS FOLLOWS:**

**Section 1. Findings.** The City Council hereby adopts as findings the recitals expressed above.

1. Pursuant to Chapter 17 Woodinville Municipal Code (WMC), the Planning Commission is required to hold a public hearing on the proposed amendments and make a recommendation to the City Council.
2. The City issued an SEPA Final Environmental Impact Statement on June 10, 2015. The appeal period ended without any comments or appeals received.
3. Pursuant to the Growth Management Act, the proposed amendments were submitted to the Washington State Department of Commerce for review and comment. The state initiated the required 60-day state agency review period on November 18, 2014.
4. The Planning Commission held three public hearings on March 18, 2015, March 25, 2015 and April 1, 2015 and received written comments and public testimony, deliberated and produced a public record and recommendations on the amendments. Public hearing notices were issued in the Woodinville Weekly and posted in city posting locations.
5. The City Council considered the Planning Commission's public record and recommendations concerning the amendments that are subject of this Ordinance at public hearings on April 14, 2015, May 5, 2015, May 12, 2015, May 19, 2015, June 2, 2015, June 9, 2015, June 16, 2015 July 7, 2015, July 14, 2015, July 21, 2015, September 1, 2015, September 8, 2015, September 15, 2015, October 6, 2015, October 13, 2015, October 20, 2015, November 3, 2015, November 10, 2015, , March 1, 2016, and March 8, 2016.
6. The City Council held first reading of Ordinance No. 605 on March 8, 2016 and second reading on March 15, 2016.
7. The critical areas code amendments that are the subject of this ordinance are consistent with the required decision criteria found in WMC 21.46.030 and WMC 21.44.070.

**Section 2. Repeal and Replace Chapter 21.24 WMC, Development Standards – Critical Areas.** Chapter 21.24 of the Woodinville Municipal Code is hereby repealed in its entirety and replaced as set forth in Attachment A.

**Section 3. Amendment to Chapter 21.06, Technical Terms and Land Use Definitions,** is hereby amended to read as set forth below. New text is shown by underline; deleted text is shown by ~~strikethrough~~, all other provisions of these chapters shall remain unchanged and in full force and effect..

Chapter 21.06  
TECHNICAL TERMS AND LAND USE DEFINITIONS

Sections:

**21.06.241a Fish and wildlife habitat conservation areas.**

**21.06.135 Critical aquifer recharge area (CARA).** Critical aquifer recharge area (CARA): areas designated by ~~WAC 365-190-080(2)~~ that ~~are determined to~~ have a critical recharging effect on aquifers used for potable water as ~~defined by~~ described in WAC 365-190-100030(2). Due to soil infiltration conditions of these CARAs, they contribute significantly to the replenishment of groundwater, and often have a high potential for contamination of groundwater resources.

**21.06.136 Critical areas.** Critical areas: any of those areas in the City of Woodinville which are subject to natural hazards or those land features which support unique, fragile or valuable natural resources including fishes, wildlife and other organisms and their

habitat and such resources which carry, hold or purify water in their natural state. Critical areas include critical aquifer recharge areas, geologically sensitive areas, erosion hazard areas, frequently flooded hazard areas, fish and wildlife habitat conservation areas, landslide hazard areas, seismic hazard areas, steep slope hazard areas, streams and wetlands, and their associated buffers.

**21.06.240a Fish and wildlife habitat conservation areas.** Fish and wildlife habitat conservation areas: those areas necessary for maintaining species in suitable habitats within their natural geographic distribution so that isolated subpopulations are not created as designated by WAC 365-190-130. These areas include:

- (1) Areas with which state or federally designated endangered, threatened, and sensitive species have a primary association;
- (2) State priority habitat and species identified by the Washington State Department of Fish and Wildlife;
- (3) Habitat and species of local importance;
- (4) Streams and watercourses;
- (5) Naturally occurring ponds under 20 acres and their submerged aquatic beds that provide fish or wildlife habitat, including those artificial ponds intentionally created from dry areas in order to mitigate impacts to ponds;
- (6) Waters of the state, including lakes, rivers, ponds, streams, inland waters, underground waters, and all other surface waters and watercourses within the jurisdiction of the State of Washington;
- (7) Areas of rare plant species and high quality ecosystems as identified by the Washington State Department of Natural Resources through the Natural Heritage Program; and
- (8) Native growth protection areas and other areas designated by the City.

**21.06.245 Frequently flooded Flood hazard areas.** Frequently flooded Flood hazard areas: those areas in the City of Woodinville subject to inundation by the base flood including, but not limited to, streams, lakes, wetlands and closed depressions. Frequently flooded areas shall include the floodplain, flood fringe, zero-rise floodway, and FEMA floodway.

**21.06.282 Geologically sensitive areas.** Geologically sensitive areas are those areas susceptible to erosion, sliding, earthquake, or other geological events. Geologically sensitive areas pose a risk to health and safety of citizens when incompatible development is located in areas of significant hazard. Geologically sensitive areas shall include erosion hazard, landslide hazard, seismic hazard, and other geologic hazard areas.

**21.06.353 Landslide hazard areas.** Landslide hazard areas: those areas susceptible to landslides based on a combination of geologic, topographic, and hydrologic factors. They include areas susceptible because of any combination of bedrock, soil, slope (gradient), slope aspect, structure, hydrology, or other factors in City of Woodinville subject to severe risks of landslides, including the Examples of these may include, but are not limited to, the following:

- (1) Areas of historic failures, such as areas designated as quaternary slumps, earthflows, mudflows, lahars, or landslides on maps published by the U.S. Geologic Survey or Washington Department of Natural Resources, and/or other research meeting the best available science criteria in WAC 365-195-915.
- (2) Areas with all three of the following characteristics: Any area with a combination of:
  - (a) Slopes steeper than 15 percent;
  - (b) Hillsides intersecting geologic contacts with a relatively permeable sediment overlying a relatively impermeable sediment or bedrock; ~~Impermeable soils, such as silt and clay, frequently interbedded with granular soils, such as sand and gravel;~~ and
  - (c) Springs or ground water seepage.
- (3) Areas that have ~~(2) Any area which has~~ shown movement during the Holocene epoch, (from 11,700 to 10,000 years ago to the present), or ~~which is~~ that are underlain or covered by mass wastage debris from that epoch.
- (43) ~~Any a~~ Areas potentially unstable due to because of rapid stream incision, stream bank erosion, or undercutting by wave action.
- (4) ~~Any area which shows evidence of or is at risk from snow avalanches.~~
- (5) ~~Any a~~ Areas located in a ravine, canyon or on an active alluvial fan, presently subject to or potentially subject to inundation by debris flows or catastrophic flooding deposition of stream transported sediments.; and
- (6) Any area with a slope of 40 percent or steeper and with a vertical relief of 10 or more feet except areas composed of consolidated rock. A slope is delineated by establishing its toe and top and measured by averaging the inclination over at least 10 feet of vertical relief.

**21.06.520 Salmonid.** Salmonid: a species of fish member of the fish family Salmonidae family, including: salmon, trout, char, whitefishes, and graylings. The species of the Salmonidae family found within the City of Woodinville include, but are not limited to, the following:

- (1) Oncorhynchus clarkii – Cutthroat trout
- (2) Oncorhynchus gorbuscha – Pink salmon
- (3) Oncorhynchus keta – Keta or chum salmon
- (4) Oncorhynchus kisutch – Coho salmon
- (5) Oncorhynchus nerka –Sockeye and kokanee salmon
- (4) Oncorhynchus tshawytscha – Chinook salmon
- (5) Oncorhynchus mykiss – Rainbow and steelhead trout
- (6) Salvelinus confluentus – Bull trout and Dolly Varden
- (1) ~~Chinook, coho, chum, sockeye and pink salmon;~~
- (2) ~~Rainbow, steelhead and cutthroat trout salmon;~~
- (3) ~~Brown trout;~~
- (4) ~~Brook and dolly varden char;~~
- (5) ~~Kokanee; and~~
- (6) ~~Whitefish.~~

**21.06.536 Seismic hazard areas.** Seismic hazard areas: ~~†~~Those areas in the City of Woodinville subject to severe risk of earthquake damage as a result of earthquake-induced ground shaking, slope failure, settlement, surface rupture, or soil liquefaction.

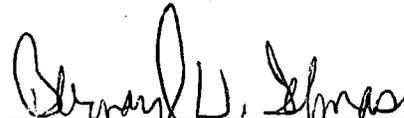
**21.06.695 Viable tree.** Viable tree: a significant tree that a qualified tree professional has determined to be in good health, not classified as a hazard or nuisance tree, with a low risk of failure due to structural defects, ~~is relatively windfirm if isolated or remains as part of a grove~~, and is a species suitable for its location.

**Section 4. Severability.** Should any section, paragraph, sentence, clause, or phrase of this Ordinance be held invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause, or phrase of this ordinance

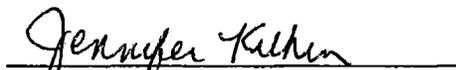
**Section 5. Copy to Department of Commerce.** Pursuant to RCW 36.70A.106(3), the City Clerk is directed to send a copy of this ordinance to the State Department of Commerce for its files within ten days after adoption of this ordinance.

**Section 6. Effective Date and Summary Publication.** This ordinance shall become effective five days after passage and publication. The City Clerk is directed to publish a summary of this ordinance at the earliest possible publication date by publication of the ordinance title.

**ADOPTED BY THE CITY COUNCIL AND SIGNED IN AUTHENTICATION OF ITS PASSAGE THIS 15<sup>th</sup> DAY OF MARCH, 2016.**

  
Bernard W. Talmas, Mayor

ATTEST/AUTHENTICATED:

  
Jennifer Kuhn  
City Clerk/CMC

APPROVED AS TO FORM:  
OFFICE OF THE CITY ATTORNEY

  
Jeff Ganson  
City Attorney

PASSED BY THE CITY COUNCIL: 03-15-2016  
PUBLISHED: 03-21-2016  
EFFECTIVE DATE: 03-28-2016  
ORDINANCE NO. 605

**Chapter 21.24**  
**DEVELOPMENT STANDARDS – CRITICAL AREAS**

Sections:

- 21.24.010 Purpose.**
- 21.24.020 Applicability.**
- 21.24.030 Critical area maps and inventories.**
- 21.24.040 Complete exemptions.**
- 21.24.050 Nonconforming development.**
- 21.24.060 Public agency and utility critical areas exceptions.**
- 21.24.070 Reasonable use permits.**
- 21.24.080 Subdivisions and density calculations within critical areas.**
- 21.24.090 Disclosure and notice on title.**
- 21.24.100 Critical area determination.**
- 21.24.110 Critical areas report requirement.**
- 21.24.120 Mitigation requirements.**
- 21.24.130 Maintenance, monitoring, and contingency.**
- 21.24.140 Critical area markers and signs.**
- 21.24.150 Native growth protection areas and designations on site plans.**
- 21.24.200 Critical aquifer recharge areas – Designation.**
- 21.24.210 Critical aquifer recharge areas – Development standards.**
- 21.24.220 Critical aquifer recharge areas – Permitted activities.**
- 21.24.230 Critical aquifer recharge areas – Critical areas report additional requirements.**
- 21.24.250 Geologically sensitive areas – Designation.**
- 21.24.260 Geologically sensitive areas – Erosion and landslide hazards.**
- 21.24.270 Geologically sensitive areas – Seismic hazard areas and other hazard areas.**
- 21.24.300 Wetlands – Designation and rating.**
- 21.24.310 Wetlands – Development standards.**
- 21.24.320 Wetlands – Permitted activities.**
- 21.24.330 Wetlands – Critical areas report additional requirements.**
- 21.24.340 Wetlands – Mitigation.**
- 21.24.350 Frequently flooded areas - Designation.**
- 21.24.360 Frequently flooded areas – Development standards.**
- 21.24.370 Frequently flooded areas – Permitted activities.**
- 21.24.380 Frequently flooded areas – Critical areas report additional requirements.**
- 21.24.400 Fish and wildlife habitat conservation areas – Designation.**
- 21.24.410 Fish and wildlife habitat conservation areas – Development standards.**
- 21.24.420 Fish and wildlife habitat conservation areas – Permitted activities.**
- 21.24.430 Fish and wildlife habitat conservation area – Critical areas report additional requirements.**
- 21.24.440 Fish and wildlife habitat conservation areas – Mitigation.**

**21.24.010 Purpose.**

- (1) Introduction. The purpose of this chapter is to designate and classify ecologically critical areas, to protect these areas and their functions and values, and to supplement the development regulations contained within the Woodinville Municipal Code through best available science and additional controls as required by the Growth Management Act.

1 Additionally, this chapter is intended to encourage development that meets the goals and  
2 policies of the City of Woodinville Comprehensive Plan. These goals include:

- 3 (a) Goal E-1: To preserve and enhance aquatic and wildlife habitat.
- 4 (b) Goal E-2: To protect the public from natural hazards resulting from disturbance of the  
5 environment.
- 6 (c) Goal E-3: To protect and improve water quality and management of water quantity.
- 7 (d) Goal E-4: To promote the preservation of Woodinville's Northwest woodland  
8 character.
- 9 (e) Goal E-5: To protect air quality, and proactively address climate change adaptation  
10 and mitigation.
- 11 (f) Goal E-6: To promote environmental sustainability and conservation in Woodinville  
12 and the Puget Sound Region.

13 (2) Scope. Critical areas include critical aquifer recharge areas, geologically sensitive areas,  
14 wetlands, frequently flooded areas, and fish and wildlife habitat conservation areas. The City  
15 of Woodinville recognizes that critical areas provide a variety of valuable and beneficial  
16 biological and environmental functions that benefit the City and its residents, but that some  
17 critical areas may pose a threat to public safety and property. The standards established in  
18 this chapter are intended to protect critical areas while providing property owners with  
19 reasonable use of their property. This chapter seeks to:

- 20 (a) Protect members of the public and public resources and facilities from injury, loss of  
21 life, property damage or financial loss due to flooding, erosion, landslides, seismic  
22 events, soil subsidence or steep slope failures;
- 23 (b) Maintain and protect healthy, functioning ecosystems through the protection of  
24 unique, fragile, and valuable elements of the environment, including ground and  
25 surface waters, wetlands, and fish and wildlife and their habitats, and conservation  
26 of the biodiversity of plant and animal species;
- 27 (c) Direct activities not dependent on critical areas resources to less ecologically  
28 sensitive areas and mitigate unavoidable impacts to critical areas by regulating  
29 alterations in and adjacent to critical areas;
- 30 (d) Prevent cumulative adverse environmental impact to water quality and availability,  
31 net loss of wetlands, streams, lakes, frequently flooded areas, and fish and wildlife  
32 habitat conservation areas;
- 33 (e) Meet the requirements of the National Flood Insurance Program and maintain the  
34 City of Woodinville as an eligible community for federal flood insurance benefits;
- 35 (f) Alert members of the public including, but not limited to, appraisers, owners, potential  
36 buyers, or lessees, to the development limitations of critical areas;
- 37 (g) Provide for public enjoyment of critical areas by encouraging, when feasible and  
38 sensible, multiple use of critical area buffers; and
- 39 (h) Serve as a basis for exercise of the City's substantive authority under the State  
40 Environmental Policy Act (SEPA) and the City's SEPA rules.

#### 41 42 **21.24.020 Applicability.**

- 43 (1) Compliance with This Chapter. The provisions of this chapter shall apply to all land uses and  
44 activities in the city limits, and all persons within the city limits shall comply with the  
45 requirements of this chapter. No permit or authorization shall be approved or issued to alter  
46 the condition of any land, water, or vegetation, or to construct or alter any structure or  
47 improvement without first assuring compliance with the requirements of this chapter.
- 48 (2) Alterations. Any human activity that results or is likely to result in an impact upon the existing  
49 condition of a critical area or its buffer is an alteration that is subject to specific limitations as  
50 specified by this chapter. Alterations include, but are not limited to grading, filling,  
51 channelizing, dredging, clearing (vegetation), construction, compaction, excavation, or any

1 other activity that changes the character of the critical area. Alterations do not include  
2 walking, fishing, any other passive recreation, or other similar activities.

3 (3) Conflict of Provisions. When another provision of the Woodinville Municipal Code conflicts  
4 with this chapter or when the provisions of this chapter are in conflict, that provision which  
5 provides greater environmental protection to critical areas shall apply, unless specifically  
6 provided otherwise in this chapter or such provision conflicts with federal or state laws or  
7 regulations.

8 (4) Forest Practices. The provisions of this chapter shall apply to all forest practices over which  
9 the City has jurisdiction pursuant to Chapter 76.09 RCW and Title 222 WAC.

10  
11 **21.24.030 Critical area maps and inventories.**

12 (1) Critical Areas Maps. The approximate location and extent of critical areas are shown on the  
13 City's adopted critical areas maps. The latest critical areas maps are available from the  
14 Development Services Department. The maps do not provide a final critical area  
15 determination. Adopted critical areas maps shall include, but are not limited to, the current  
16 adopted version the following:

- 17 (a) Federal Emergency Management Administration flood insurance rate maps;
- 18 (b) US Geological Survey landslide hazard, seismic hazard, and volcano hazard maps;
- 19 (c) Washington Department of Natural Resources seismic hazard maps for Western  
20 Washington;
- 21 (d) Washington Department of Natural Resources slope stability map;
- 22 (e) National Wetlands Inventory;
- 23 (f) Washington Department of Fish and Wildlife Priority Habitat and Species maps;
- 24 (g) Other critical area maps adopted by the City of Woodinville, including the Critical  
25 Aquifers Recharge Areas map and Geologically Sensitive Areas map.

26 (2) Reference Only. Maps showing critical areas are to be used for guidance purposes only and  
27 may be continuously updated as new critical areas are identified. If there is a conflict among  
28 the maps, inventory and site-specific features, the actual presence or absence of the  
29 features defined as critical areas in this chapter shall govern.  
30

31 **21.24.040 Complete exemptions.**

32 (1) The following activities are exempt from the provisions of this chapter, provided they are  
33 otherwise consistent with other local, state, and federal law requirements:

- 34 (a) Emergency actions necessary to prevent an immediate threat to public health, safety  
35 and welfare or that pose an imminent risk of damage to public or private property.  
36 Alterations undertaken pursuant to this subsection shall be reported to the City  
37 immediately. The impacted critical areas and their buffers shall be fully restored in  
38 accordance with a critical areas report and mitigation plan;
- 39 (b) Agricultural activities in existence before March 31, 1993, as follows:
  - 40 (i) Mowing of hay, grass, or grain crops;
  - 41 (ii) Tilling, dicing, planting, seeding, harvesting and related activities for pasture,  
42 food crops, grass seed, or sod if such activities do not take place on steep  
43 slopes;
  - 44 (iii) Normal and routine maintenance of existing irrigation and drainage ditches  
45 not used by fish species and not draining directly into salmon-bearing  
46 waterbodies; and
  - 47 (iv) Normal and routine maintenance of farm ponds, fish ponds, manure lagoons  
48 and livestock watering ponds;
- 49 (c) Modifications to local collection and distribution utility lines, mains, equipment,  
50 appurtenances, including electric facilities with an associated voltage of 55,000 volts  
51 or less, not including substations; public sewer local collection; public water local

1 distribution; natural gas; cable communications; or telephone facilities. Modifications  
2 to local collection and distribution utilities may be allowed in critical areas or their  
3 buffers, as follows:

- 4 (i) Normal and routine maintenance or repair of existing utility structures; and
- 5 (ii) Replacement, operation, repair, modification, installation, relocation, or  
6 construction when such facilities are located within an improved public road  
7 right-of-way or City-authorized private roadway.
- 8 (d) Maintenance, operation, repair or replacement of publicly improved roadways or  
9 recreation areas, provided any such alteration does not involve the expansion of  
10 structures or related improvements into previously unimproved areas;
- 11 (e) Removal of non-native invasive species, limited to hand removal of non-native  
12 invasive species, unless permits from affected regulatory agencies have been  
13 obtained for approved biological or chemical treatments.
- 14 (f) Passive recreation, educational and scientific research that does not degrade critical  
15 areas or buffers, such as fishing, hiking and bird watching, not including trail building  
16 or clearing.

17  
18 **21.24.050 Nonconforming development.**

19 (1) Nonconforming Developments. Alterations to legally established developments not  
20 conforming to critical areas, buffers, or setbacks pursuant to this chapter, including those  
21 approved under a reasonable use exception or variance may be permitted provided that the  
22 provisions of this chapter are met. Alterations shall include expansion, repair, modification,  
23 or replacement, but shall not include work where the alteration constitutes a substantial  
24 improvement under WMC 21.06.648.

25 (a) Single-family detached residences may be altered provided all of the following are  
26 met:

- 27 (i) Expansion within a critical area buffer or building setback is limited to 1,000  
28 square feet beyond the existing footprint;
- 29 (ii) No portion of the modification, addition, or replacement is located closer to or  
30 extends farther into the critical area or its buffer;
- 31 (iii) The proposal includes on-site mitigation to offset any impacts to critical areas  
32 consistent with the provisions of this chapter;
- 33 (iv) The proposal preserves the functions and values of wetlands, fish and wildlife  
34 habitat conservation areas, and their buffers; and
- 35 (v) The proposal will not significantly affect any landslide hazards on neighboring  
36 properties, stream bank stability, drainage capabilities, or flood potential.

37 (b) All other structures, except single-family detached residences, may be altered  
38 provided all of the following are met:

- 39 (i) Expansion does not increase the existing footprint of the structure lying within  
40 a critical area buffer or building setback area;
- 41 (ii) No portion of the modification, addition, or replacement is located closer to or  
42 extends farther into the critical area or its buffer;
- 43 (iii) The proposal includes on-site mitigation to offset any impacts to critical areas  
44 consistent with the provisions of this chapter; and
- 45 (iv) The proposal will not significantly affect any landslide hazards on neighboring  
46 properties, fish and wildlife habitat, stream bank stability, drainage  
47 capabilities, and flood potential.

48 (c) Structures located within geologically sensitive areas that do not meet the  
49 development or design standards in WMC 21.24.260(1), WMC 21.24.260(3), and  
50 WMC 21.24.270(1) may be maintained or repaired, provided all of the following are  
51 met:

- 1 (i) The maintenance or repair does not increase to the footprint of the structure;  
2 and
- 3 (ii) The proposal does not increase risk to life or property as a result of the  
4 proposed maintenance or repair.

5  
6 **21.24.060 Public agency and utility critical areas exceptions.**

7 (1) General. If the application of this chapter would prohibit a development proposal by a public  
8 agency or public utility, the agency or utility may apply for a critical area exception pursuant  
9 to this section.

10 (a) The critical area exception shall be reviewed as a Type III project permit, pursuant to  
11 Chapters 17.07 through 17.17 WMC. The Hearing Examiner shall make a decision  
12 based on the following criteria:

- 13 (i) There is no other practical alternative to the proposed development with less  
14 impact on the critical area;
- 15 (ii) The application of this chapter would unreasonably restrict the agency's or  
16 utility's ability to provide services to the public;
- 17 (iii) Any impacts permitted to the critical area are mitigated in accordance with  
18 WMC 21.24.120 to the greatest extent possible;
- 19 (iv) The proposed development protects and/or enhances critical areas and  
20 buffer functions and values consistent with best available science; and
- 21 (v) The proposed development is consistent with other applicable regulations and  
22 requirements.

23 (b) This exception shall not allow the use of the following critical areas for regional  
24 retention/detention facilities except where the applicant clearly demonstrates that the  
25 facility will protect public health and safety or repair damaged natural resources:

- 26 (i) Type S stream and its buffers;
- 27 (ii) Category I or II wetland and its buffers with plant associations of infrequent  
28 occurrence; or
- 29 (iii) Category I or II wetland and its buffers, which provide critical or outstanding  
30 habitat for herons, raptors, or state or federal designated endangered or  
31 threatened species unless clearly demonstrated by the applicant that there  
32 will be no impact on such habitat.

33  
34 **21.24.070 Reasonable use permits.**

35 (1) General. If the application of this chapter would deny all reasonable use of the property, the  
36 applicant may apply for a reasonable use permit pursuant to this section:

37 (a) The reasonable use permit shall be reviewed as a Type III project permit, pursuant to  
38 Chapters 17.07 through 17.17 WMC. The Hearing Examiner shall make a decision  
39 based on the following criteria:

- 40 (i) The application of this chapter would deny all reasonable use of the property;
- 41 (ii) The proposed development does not pose an unreasonable threat to the  
42 public health, safety, or welfare on or off the development proposal site;
- 43 (iii) Any alterations to the critical area shall be the minimum necessary to allow  
44 for reasonable use of the property;
- 45 (iv) Any impacts permitted to the critical area are mitigated in accordance with  
46 WMC 21.24.120 to the greatest extent possible;
- 47 (v) The proposed development protects critical areas and/or buffer functions and  
48 values consistent with best available science; and
- 49 (vi) The proposed development is consistent with other applicable regulations  
50 and requirements.

(b) Any authorized alteration of a critical area under this subsection shall be subject to conditions established by the Hearing Examiner to safeguard public health, safety, or welfare.

**21.24.080 Subdivisions and density calculations within critical areas.**

- (1) Intent. The intent of this section is to provide for the preservation of critical areas and their buffers, flexibility in design, and consistent treatment of different types of development proposals.
- (2) Subdivisions in Critical Areas. The subdivision and short subdivision of land including landslide and erosion hazard areas, frequently flooded areas, wetlands, streams, and fish or wildlife habitat conservation areas shall be subject to the following:
  - (a) Land that is located wholly within a critical area or its buffer may not be divided.
  - (b) Land that is located partially within a critical area or its buffer may be divided; provided, that the developable portion of each new lot and its access is located outside of the critical area or its buffer. Each resulting lot shall meet the minimum lot size, and have sufficient buildable area outside of, and will not affect the critical area or its buffer; and
  - (c) Access roads and utilities serving the proposed subdivision or short subdivision may only be permitted within the critical area and its buffers if the City determines that no other feasible alternative exists and when consistent with this chapter.
- (3) On-Site Density Credits. For single-family residential subdivisions and short subdivisions on sites with critical areas or buffers, on-site density credits may be transferred from the critical area to a developable site area. In some cases, the maximum density credits may not be attainable due to other site constraints including, but not limited to, acreage constraints of the developable site area.
  - (a) For sites where up to 50 percent of the site is constrained by critical areas, up to 100 percent of the density that could be achieved on the constrained area portion of the site can be transferred to the developable portion of the property.
  - (b) For sites that are over 50 percent constrained by critical areas, up to 50 percent of the density that could be achieved on the constrained area portion of the site can be transferred to the developable portion of the property;
- (4) Density Transfer. On-site density transfer is subject to the following:
  - (a) The density credit can only be transferred within the development proposal site. The on-site density transfer provided for in this section shall not be applied to allow density from a constrained site to be transferred to an unconstrained parcel, lot, or site when combined with a constrained site by subdivision, binding site plan, boundary line adjustment, or other means of land assemblage or arrangement for development.
  - (b) No additional density is allowed over the base density of the underlying zone.
  - (c) The minimum lot size and other dimensional requirements of the underlying zoning classification may be reduced to accommodate the transfers in densities per the following table:

**Table 21.24.080(4)(c) – Reduced Dimensional Standards**

Zone	Minimum Lot Size	Maximum Building Coverage	Maximum Impervious Surface	Lot Width at Street
R-1	31,000 sf	15%	20%	100 ft/ 75 ft on cul-de-sac

R-4	7,200 sf	35%	45%	60 ft
R-6	5,000 sf	50%	70%	50 ft
R-8	4,600 sf	55%	75%	30 ft

(d) All other applicable dimensional requirements pursuant to WMC 21.12.030 shall be met.

(e) The area to which the density is transferred shall not be constrained by another critical area regulation.

(f) No portion of the critical area shall be included as part of the minimum lot size.

(g) The lot sizes shall not be averaged pursuant to WMC 21.12.180.

(h) No panhandle lots are permitted.

(5) Except as allowed by WMC 21.32.095, in no event shall a lot be less in size than specified by subsection (4) of this section.

**21.24.090 Disclosure and notice on title.**

(1) Disclosure. The applicant shall disclose to the City the presence of critical areas on the project area and any mapped or identifiable critical areas within 200 feet of the subject property.

(2) Notice. The owner of any property containing critical areas or buffers on which a development proposal is submitted, except a public right-of-way or the site of a permanent public facility, shall file for record with the King County Auditor a notice approved in form by the City. The notice shall state the presence of critical areas or buffers on the property, of the application of this chapter to the property, and that limitations on actions in or affecting such critical areas or buffers may exist. The notice shall run with the land and failure to provide such notice to any purchaser prior to transferring interest in the property shall be a violation of this chapter.

(3) Submittal of Proof. The applicant shall submit proof to the City that the notice has been filed prior to approval of a development proposal for the property or, in the case of subdivisions, short subdivisions, and binding site plans, at or before recording.

(4) Indemnity and Hold Harmless for Work in Landslide and Erosion Hazard Areas. Where development is proposed within landslide and erosion hazard areas, the applicant shall provide assurance, which at the City's discretion, shall include one or more of the following:

(a) Liability insurance, including coverage for earth movement for the proposed development, naming the City as an additional insured under that liability insurance with respect to liability arising out of applicant's activities; or

(b) An agreement indemnifying and holding harmless the City, which shall be recorded as covenant and noted on the face of the deed or plat. The agreement shall provide for liability insurance through a contractual liability endorsement to the applicant's policy, to the extent reasonably available on the commercial market.

**21.24.100 Critical area determination.**

(1) Determination. The City shall perform a critical area determination for any development permit application or other request for permission to proceed with an alteration on a site that includes a critical area or is within an identified critical area buffer. As part of the critical area determination, the City shall:

(a) Determine whether any critical area exists on the property and confirm its nature and type;

(b) Determine whether a critical areas report is required;

(c) Evaluate the critical areas report;

- 1 (d) Determine whether the development proposal is consistent with this chapter;
- 2 (e) Determine whether any proposed alteration to the critical area is necessary; and
- 3 (f) Determine if the mitigation and monitoring plans and bonding measures proposed by
- 4 the applicant are sufficient to protect the public health, safety, and welfare, consistent
- 5 with the goals, purposes, objectives, and requirements of this chapter.
- 6 (2) Appeals. The critical areas determination may be appealed pursuant to Title 17 WMC.

7  
8 **21.24.110 Critical areas report requirement.**

- 9 (1) General. An application for a development proposal that includes a critical area or its buffer
- 10 shall include a critical areas report that uses the best available science to evaluate the
- 11 proposal and all probable impacts.
- 12 (2) Waiver. The Director may waive the requirement for a report or specific contents of the
- 13 report if the applicant demonstrates that:
  - 14 (a) There will be no alteration of the critical area or its buffer;
  - 15 (b) The development proposal will not have an impact on the critical area or its buffer in
  - 16 a manner contrary to the goals, purposes, objectives and requirements of this
  - 17 chapter; and
  - 18 (c) The minimum standards required by this chapter are met.
- 19 (3) Report Format. The critical areas report shall be in the form of a written document. A critical
- 20 areas report may be combined with any studies required by other laws and regulations. If
- 21 necessary to ensure compliance with this chapter, additional information from the applicant
- 22 may be required, separate from the critical areas report.
- 23 (4) Area Limits. If the development proposal will affect only a part of the development proposal
- 24 site, the Director may limit the scope of the required special report to include only that part of
- 25 the site that may be affected by the development.
- 26 (5) Report Contents. A critical areas report shall evaluate the proposed project area and critical
- 27 areas within 200 feet of the project area or have the potential to be affected by this proposal.
- 28 A critical areas report shall include the following information:
  - 29 (a) Existing conditions of the critical area, including an assessment of habitat and
  - 30 ecological functions and values;
  - 31 (b) Assessment of the impacts of any alteration proposed for a critical area or buffer,
  - 32 (c) A scale map of the project area. If only a portion of the development site has been
  - 33 mapped, the unmapped portion shall be clearly identified and labeled on the site
  - 34 plans. The site plans shall be attached to the notice on title required by WMC
  - 35 21.24.090;
  - 36 (d) Project narrative describing the proposal; anticipated temporary and permanent
  - 37 impacts to critical areas or their buffers; construction activities and sequencing;
  - 38 restoration, enhancement, or mitigation measures; and other relevant information;
  - 39 and
  - 40 (e) Additional report requirements for each type of critical area or its buffer affected by
  - 41 the development proposal pursuant to WMC 21.24.230, WMC 21.24.260, WMC
  - 42 21.24.270, WMC 21.24.330, WMC 21.24.380, and WMC 21.24.430.
- 43 (6) Site and construction plans showing the following:
  - 44 (a) Site diagrams, cross-sectional drawings;
  - 45 (b) Slope gradients, and existing and final grade elevations at two-foot intervals;
  - 46 (c) Type and extent of all critical areas, and buffers on, adjacent to, or within 200 feet of,
  - 47 or that are likely to impact the proposal;
  - 48 (d) Location of springs, seeps, surface water runoff features, or other surface
  - 49 expressions of groundwater on or within 200 feet of the project area;

- 1 (e) Proposed development, including the location of existing and proposed structures,  
2 fill, storage of materials, drainage facilities, and clearing limits with dimensions  
3 indicating distances to the critical area, if available; and  
4 (f) Other drawings to demonstrate construction techniques and anticipated final  
5 outcomes.
- 6 (7) Mitigation. A description of proposed mitigation actions and mitigation site selection criteria.  
7 Mitigation shall be designed to achieve no net loss of ecological function consistent with  
8 WMC 21.24.120 and mitigation requirements for each type of affected critical area;
- 9 (8) Multiple Critical Areas Affected. Critical areas reports for two or more types of critical areas  
10 must meet the report requirements for each type of affected critical area.
- 11 (9) Previously Adopted Reports. A permit or approval sought as part of a development proposal  
12 for which multiple permits are required may adopt a previously approved critical areas report  
13 if:
- 14 (a) There is no material change in the development proposal since the prior review;  
15 (b) There is no new information available that would change the evaluation of the critical  
16 area review of the site or particular critical area;  
17 (c) The permit or approval under which the prior review was conducted has not expired,  
18 or if no expiration date exists, no more than five years have lapsed since the  
19 issuance of that permit or approval; and  
20 (d) The prior permit or approval, including any conditions, has been met.

21  
22 **21.24.120 Mitigation requirements.**

- 23 (1) General. Mitigation, maintenance, and monitoring measures shall be in place to protect  
24 critical areas and buffers from alterations resulting from proposed development.
- 25 (2) Mitigation Measures. Mitigation shall be in-kind and on-site where feasible, and shall be  
26 designed to maintain and enhance ecological functions and values, and to prevent risk from  
27 hazards posed by the critical area. Mitigation measures shall evaluate goals and objectives  
28 of proposed mitigation relating to impact to functions and values. Review of best available  
29 science supporting the proposed mitigation is required.
- 30 (3) Mitigation Sequencing. When an alteration to a critical area is proposed, such alteration shall  
31 be avoided, minimized, or compensated for, as outlined by WAC 197-11-768, in the  
32 following order of preference:
- 33 (a) Avoiding the impact altogether by not taking a certain action or parts of actions;  
34 (b) Minimizing impacts by limiting the degree or magnitude of the action and its  
35 implementation by using appropriate technology, or by taking affirmative steps to  
36 avoid or reduce impacts;  
37 (c) Rectifying the impact by repairing, rehabilitating, or restoring the affected  
38 environment;  
39 (d) Reducing or eliminating the impact over time by preservation and maintenance  
40 operations during the life of the action;  
41 (e) Compensating for the impact by replacing or providing substitute resources or  
42 environments; and/or  
43 (f) Monitoring the impacts and taking appropriate corrective measures.

44  
45 **21.24.130 Maintenance, monitoring, and contingency.**

- 46 (1) Maintenance and Monitoring. A maintenance and monitoring program shall be included as  
47 part of a mitigation plan. The program shall include the following, unless an alternative  
48 program is recommended under the guidance of a biologist and is approved by the City:  
49 (a) Performance standards for mitigation or restoration sites, including:

- 1 (i) 100 percent survival of installed vegetation and less than 10 percent of the  
2 mitigation area covered in invasive species within the first two years of  
3 planting;
- 4 (ii) At least 50 percent vegetation coverage for installed vegetation after three  
5 years or more;
- 6 (iii) Less than 20 percent of the mitigation area covered in reed canarygrass,  
7 Himalayan blackberry, or other invasive species after three years or more.
- 8 (iv) No infestation of knotweed at any time during the duration of the program  
9 period.
- 10 (b) Contingency plan identifying a course of action and corrective measures to be taken  
11 if monitoring or evaluation indicates that the performance measures have not been  
12 met;
- 13 (c) A schedule for site monitoring, which includes at minimum one monitoring or  
14 inspection every 12 months;
- 15 (d) Monitoring period necessary to ensure that the performance standards have been  
16 met, not to be less than ten years for forested or shrub wetland mitigation and no  
17 less than five years for all other mitigation projects; and
- 18 (e) Information on maintenance bonds or financial guarantees to ensure that the  
19 mitigation plan is implemented.
- 20 (2) Performance Guarantee. A performance bond or other security equal to or greater than 150  
21 percent of the actual cost of mitigation shall be posted in a form acceptable to the City prior  
22 to issuance of construction permits. Actual costs shall include all labor and materials  
23 associated with the mitigation activity. The security shall be sufficient to guarantee that all  
24 required mitigation measures will be completed in a timely manner in accordance with this  
25 chapter.
- 26 (3) Maintenance Guarantee. A maintenance/monitoring bond or other security equal to or  
27 greater than 20 percent of the cost of mitigation shall be posted in a form acceptable to the  
28 City prior to final inspection, occupancy, or release of the performance bond, whichever  
29 comes first. The security shall be sufficient to guarantee satisfactory workmanship on,  
30 materials in and performance of or related to structures and improvements allowed or  
31 required by this chapter for a period of up to five years. The duration of  
32 maintenance/monitoring obligations shall be established by the Director, based upon the  
33 nature of the proposed mitigation, maintenance or monitoring, and the likelihood and  
34 expense of correcting mitigation or maintenance failures.
- 35 (4) Corrective Measures. Where monitoring reveals a significant deviation from predicted  
36 impacts or a failure of mitigation or maintenance measures, the applicant shall be  
37 responsible for appropriate corrective action which, when approved, shall be subject to  
38 further monitoring.
- 39 (5) Restoration. Performance and maintenance/monitoring bonds or other security shall also be  
40 required for restoration of a critical area or buffer not performed as part of a mitigation or  
41 maintenance plan, except that no security shall be required for minor stream restoration  
42 carried out pursuant to this chapter. The bond or other security shall be in a form and  
43 amount deemed acceptable by the Director.
- 44 (6) Time Limit. Performance and maintenance/monitoring bonds or other security authorized by  
45 this section shall remain in effect until the City determines, in writing, that the standards  
46 bonded for have been met.
- 47 (7) Obligation. Depletion, failure, or collection of security funds shall not discharge the obligation  
48 of an applicant or violator to complete required mitigation, maintenance, monitoring, or  
49 restoration.
- 50

1 **21.24.140 Critical area markers and signs.**

- 2 (1) Survey Stakes. Permanent survey stakes delineating the boundary between the adjoining  
3 property and native growth protection area (NGPA) shall be set, using iron or concrete  
4 markers as established by current survey standards.
- 5 (2) When Required. Signage and fencing shall be required for all wetlands and fish and wildlife  
6 habitat conservation areas, unless otherwise specified in this chapter. The City shall  
7 determine if fencing and permanent signage is necessary to protect other types of critical  
8 areas. Signage and fencing shall be located along the outer boundary of a critical area  
9 buffer in order to protect the critical area.
- 10 (3) Permanent Signs. Signs shall be made of an enamel-coated metal face and attached to a  
11 metal post or other material of equal durability. Signs must be posted at an interval of 50  
12 feet and must be maintained by the property owner in perpetuity. The sign shall follow the  
13 City's adopted signage standard, be worded as follows or with alternative language as  
14 approved by the City:

15  
16 Protected Critical Area  
17 Do Not Disturb  
18 Help protect and care for this area  
19 Contact City of Woodinville 489-2754  
20

- 21 (4) Fencing. Required fencing shall be constructed of permanent and durable materials. Fencing  
22 shall be designed so as to not interfere with species migration and shall be constructed in a  
23 manner that minimizes impacts to the critical areas and associated habitat.  
24

25 **21.24.150 Native growth protection areas and designations on site plans.**

- 26 (1) Tracts. A native growth protection area (NGPA) in the form of a tract shall be used to  
27 delineate and protect those critical areas and buffers listed below for development proposals  
28 including new construction, subdivisions, short subdivisions, and binding site plans. NGPA  
29 tracts shall be depicted or designated on all title documents and recorded for all affected  
30 lots.
- 31 (a) All geologically sensitive areas and buffers which are one acre or greater in size;  
32 (b) All fish and wildlife conservation areas;  
33 (c) All wetlands and buffers.
- 34 (2) Tract Interest. Any required NGPA tract shall be held in an undivided interest by each owner  
35 of a building lot within the development. This ownership interest shall pass with the  
36 ownership of the lot or shall be held by an incorporated homeowner's association or other  
37 legal entity, which assures the ownership, maintenance, and protection of the tract.
- 38 (3) Site Plans. Site plans submitted as part of development proposals for construction permits  
39 shall include and delineate all critical areas, buffers, building setbacks, and native growth  
40 protection areas. If only a part of the development site has been mapped pursuant to WMC  
41 21.24.030, the part of the site that has not been mapped shall be clearly identified and  
42 labeled on the site plans. The site plans shall be attached to the notice on title required by  
43 WMC 21.24.090.
- 44 (4) Easements. If a NGPA tract is not required in accordance with WMC 21.24.150(1), a NGPA  
45 in the form of an easement may be required over delineated critical areas to protect them in  
46 perpetuity.
- 47 (5) Recording. NGPAs shall be depicted or designated on the face of the plat or recorded  
48 drawing and on all title documents. of record and shall be designated on the face of the plat  
49 or recorded drawing.

- 1 (6) Markers and Signage. Native growth protection areas shall be marked with critical area  
2 signage and/or fencing to protect wildlife corridors and to discourage human intrusion into  
3 the critical area pursuant to WMC 21.24.140.
- 4 (7) Mitigation and Restoration. Native growth protection areas may be enhanced as part of a  
5 mitigation or restoration project. The NGPA shall be designated as protected habitat for fish  
6 and wildlife and shall be left in its natural state (with the exception of mitigation to enhance  
7 habitat). Any downed trees shall remain in the NGPA to provide habitat for wildlife.

8  
9 **21.24.200 Critical aquifer recharge areas – Designation.**

- 10 (1) Definition. Critical aquifer recharge areas (CARAs) are those areas with a critical recharging  
11 effect on aquifers used for potable water as described in WAC 365-190-100. Due to soil  
12 infiltration conditions of these CARAs, they contribute significantly to the replenishment of  
13 groundwater, and often have a high potential for contamination of groundwater resources.
- 14 (2) Designation. Identification of CARAs shall be based on the City's adopted Critical Aquifer  
15 Recharge Areas map pursuant to WMC 21.24.030. The critical aquifer recharge areas within  
16 the city limits have a medium to high susceptibility to groundwater contamination and are not  
17 located in a sole source aquifer or wellhead protection area.
- 18 (3) Declassification. An applicant can request that the City declassify a specific area included in  
19 the map adopted under WMC 21.24.030 of this chapter. The request must be supported by  
20 a critical areas report that includes a hydrogeologic assessment. The request to declassify  
21 an area shall be reviewed by the Director following the procedure in WMC 21.24.100.

22  
23 **21.24.210 Critical aquifer recharge areas – Development standards.**

- 24 (1) Prohibited Activities. The following new uses and activities are not allowed in a critical  
25 aquifer recharge area:
- 26 (a) Mining of any type below the water table;
  - 27 (b) Processing, storage, and disposal of radioactive substances;
  - 28 (c) Hydrocarbon extraction;
  - 29 (d) Commercial wood treatment facilities on permeable surfaces;
  - 30 (e) Wrecking yards;
  - 31 (f) Landfills for hazardous waste, municipal solid waste, or special waste; and
  - 32 (g) On-site septic systems on lots smaller than one acre without a treatment system that  
33 results in effluent nitrate-nitrogen concentrations below 10 milligrams per liter.

34  
35 **21.24.220 Critical aquifer recharge areas – Permitted activities.**

- 36 (1) Regulated Activities. The following standards apply to any development proposal in a critical  
37 aquifer recharge area:
- 38 (a) All storage tanks proposed to be located in a critical aquifer recharge area must  
39 comply with the International Building Code and the International Fire Code  
40 requirements for secondary containment.
  - 41 (b) Commercial vehicle repair and servicing must be conducted over impermeable pads  
42 and within a covered structure capable of withstanding normally expected weather  
43 conditions. Chemicals used in the process of vehicle repair and servicing must be  
44 stored in a manner that protects them from weather and provides containment  
45 should leaks occur.
  - 46 (c) No dry wells shall be allowed in critical aquifer recharge areas on sites used for  
47 vehicle repair and servicing. Dry wells existing on the site prior to facility  
48 development must be abandoned using techniques approved by the Washington  
49 Department of Ecology prior to commencement of the proposed activity.
  - 50 (d) The activities listed below shall be conditioned in accordance with the applicable  
51 state and federal regulations as necessary to protect critical aquifer recharge areas:

**Table 21.24.220(1)(d) – Regulated Activities**

<b>Activity</b>	<b>Applicable State and Federal Regulations</b>
Above-ground storage tanks	WAC 173-303-640
Animal feedlots	Chapter 173-216 WAC, Chapter 173-220 WAC
Automobile washers	Chapter 173-216 WAC, Vehicle and Equipment Washwater Discharges/Best Management Practices Manual (DOE 95-056)
Chemical treatment storage and disposal facilities	WAC 173-303-282
Hazardous waste generator (boat repair shops, biological research facility, dry cleaners, furniture stripping, motor vehicle service garages, photographic processing, printing and publishing shops, etc.)	Chapter 173-303 WAC
Injection wells	Federal 40 CFR Parts 144 and 146, Chapter 173-218 WAC
Junk yards and salvage yards	Chapter 173-304 WAC, Vehicle Recyclers: A Guide for Implementing the Industrial Stormwater General National Pollutant Discharge Elimination System (NPDES) Permit Requirements (DOE 94-146)
Oil and gas drilling	WAC 332-12-450, Chapter 173-218 WAC
On-site sewage systems (large scale)	Chapter 173-240 WAC
On-site sewage systems (< 14,500 gallons/day)	Chapter 246-272 WAC, Local Health Ordinances
Pesticide storage and use	Chapter 15.54 RCW, Chapter 17.21 RCW
Sawmills	Chapter 173-303 WAC, Chapter 173-304 WAC, Industrial Stormwater General Permit Implementation Manual for Log Yards (DOE 04-10-031)
Solid waste handling and recycling facilities	Chapter 173-304 WAC
Surface mining	WAC 332-18-015
Underground storage tanks	Chapter 173-360 WAC

Activity	Applicable State and Federal Regulations
Wastewater application to land surface	Chapter 173-216 WAC, Chapter 173-200 WAC

1  
2 **21.24.230 Critical aquifer recharge areas – Critical areas report additional requirements.**

3 (1) In addition to the general critical areas report requirements in WMC 21.24.110, critical areas  
4 reports for CARAs shall include the following:

5 (a) Prepared by a Qualified Professional. A critical areas report for CARAs shall be  
6 prepared by a qualified professional who is a hydrogeologist, geologist, or engineer  
7 licensed in the State of Washington. The qualified professional shall have a minimum  
8 of five years of experience in the field and with experience in preparing  
9 hydrogeologic assessments.

10 (b) Hydrogeologic Assessment. For all proposed activities to be located in a critical  
11 aquifer recharge area, a critical areas report shall contain a Level I hydrogeological  
12 assessment. A Level 2 hydrogeologic assessment shall be required for any of the  
13 following proposed activities:

- 14 (i) Activities that result in five percent or more impervious site area;
- 15 (ii) Activities that divert, alter, or reduce the flow of surface or groundwater, or  
16 reduce the recharging of the aquifer;
- 17 (iii) The use of hazardous substances, other than household chemicals used  
18 according to the directions specified on the packaging for domestic  
19 applications;
- 20 (iv) The use of injection wells, including on-site septic systems, except those  
21 domestic septic systems releasing less than 14,500 gallons of effluent per  
22 day and that are limited to a maximum density of one system per one acre; or
- 23 (v) Any other activity determined by the City that is likely to have an adverse  
24 impact on ground water quality or quantity, or on the recharge of the aquifer.

25 (c) Level 1 Hydrogeologic Assessment. A Level 1 hydrogeologic assessment shall  
26 include the following information on the site and development proposal:

- 27 (i) Available information regarding geologic and hydrogeologic characteristics of  
28 the site including the surface location of all critical aquifer recharge areas  
29 located on site or immediately adjacent to the site, and permeability of the  
30 unsaturated zone;
- 31 (ii) Groundwater depth, flow direction, and gradient based on available  
32 information;
- 33 (iii) Currently available data on wells and springs within 1,300 feet of the project  
34 area;
- 35 (iv) Location of other critical areas, including surface waters, within 1,300 feet of  
36 the project area;
- 37 (v) Available historic water quality data for the area to be affected by the  
38 proposed activity; and
- 39 (vi) Best management practices proposed to be utilized.

40 (d) Level 2 Hydrogeologic Assessment. A Level 2 hydrogeologic assessment shall  
41 include the information required for a Level 1 hydrogeologic assessment and the  
42 following information:

- 43 (i) Historic water quality data for the area to be affected by the proposed activity  
44 compiled for at least the previous five-year period;
- 45 (ii) Groundwater monitoring plan provisions;

- 1 (iii) Discussion of the effects of the proposed project on the ground water quality  
2 and quantity, including:  
3 (A) Predictive evaluation of groundwater withdrawal effects on nearby  
4 wells and surface water features; and  
5 (B) Predictive evaluation of contaminant transport based on potential  
6 releases to ground water; and  
7 (iv) A spill plan that identifies equipment and/or structures that could fail, resulting  
8 in an impact to the CARA. Spill plans shall include provisions for regular  
9 inspection, repair, and replacement of structures and equipment that could  
10 fail.  
11

12 **21.24.250 Geologically sensitive areas – Designation.**

- 13 (1) Definition. Geologically sensitive areas are those areas susceptible to erosion, sliding,  
14 earthquake, or other geological events. Geologically sensitive areas pose a risk to health  
15 and safety of citizens when incompatible development is located in areas of significant  
16 hazard.
- 17 (2) Designation. Areas susceptible to one or more of the following types of hazards shall be  
18 designated as a geologically sensitive area and subject to the provisions of this chapter.
- 19 (a) Erosion Hazard. Those areas identified by the U.S. Department of Agriculture's  
20 Natural Resources Conservation Service or identified by a critical areas report as  
21 having a severe to very severe erosion potential.
- 22 (b) Landslide Hazard. Those areas susceptible to landslides based on a combination of  
23 geologic, topographic, and hydrologic factors. They include areas susceptible  
24 because of any combination of bedrock, soil, slope (gradient), slope aspect,  
25 structure, hydrology, or other factors. Examples of these may include, but are not  
26 limited to the following:
- 27 (i) Areas of historic failures, such as areas designated as quaternary slumps,  
28 earthflows, mudflows, lahars, or landslides on maps published by the U.S.  
29 Geological Survey, Washington Department of Natural Resources, and/or  
30 other research meeting the best available science criteria in WAC 365-195-  
31 915;
- 32 (ii) Areas with all three of the following characteristics:  
33 (A) Slopes steeper than 15 percent;  
34 (B) Hillsides intersecting geologic contacts with a relatively permeable  
35 sediment overlying a relatively impermeable sediment or bedrock; and  
36 (C) Springs or ground water seepage;
- 37 (iii) Areas that have shown movement during the Holocene epoch (from 11,700  
38 years ago to the present) or that are underlain or covered by mass wastage  
39 debris of that epoch;
- 40 (iv) Areas potentially unstable due to rapid stream incision, stream bank erosion,  
41 or undercutting by wave action;
- 42 (v) Areas located in a ravine, canyon or on an active alluvial fan, presently or  
43 potentially subject to inundation by debris flows or catastrophic flooding; and  
44 (vi) Any area with a slope of 40 percent or steeper and with a vertical relief of 10  
45 or more feet except areas composed of consolidated rock. A slope is  
46 delineated by establishing its toe and top and measured by averaging the  
47 inclination over at least 10 feet of vertical relief.
- 48 (c) Seismic Hazard. Those areas subject to severe risk of damage as a result of  
49 earthquake-induced ground shaking, slope failure, settlement, surface rupture, or soil  
50 liquefaction.

- 1 (i) Ground shaking is the primary cause of earthquake damage in Washington.  
2 The strength of ground shaking is primarily affected by the magnitude of an  
3 earthquake; the distance from the source of an earthquake; the type and  
4 thickness of geologic materials at the surface; and the subsurface geologic  
5 structure;  
6 (ii) Settlement and soil liquefaction conditions occur in areas underlain by  
7 cohesionless, loose, or soft-saturated soils of low density, typically in  
8 association with a shallow ground water table; and  
9 (iii) Surface ruptures due to faults.  
10 (d) Other Geologic Hazard. Other geological events including mass wasting debris flows,  
11 rock falls, and differential settlement.  
12

13 **21.24.260 Geologically sensitive areas – Erosion and landslide hazards.**

- 14 (1) General Development Standards. Alterations of erosion and landslide hazard areas and their  
15 buffers may only occur for activities that:  
16 (a) Will not increase the threat of the geological hazard, soil movement, or slope  
17 instability to adjacent properties beyond predevelopment conditions;  
18 (b) Will not adversely impact other critical areas or their buffers;  
19 (c) Are designed so that the hazard and risk of damage to the project is eliminated or  
20 mitigated to a level where there is no increased adverse impact relative to natural  
21 conditions prior to development, its associated land use, or adjacent properties; and  
22 (d) Are designed and constructed in conformance with the recommendations of the  
23 critical areas report.  
24 (2) Buffer and Setback Required. Based upon review of and City concurrence with a critical  
25 areas report prepared by a qualified professional, a buffer shall be established from all  
26 edges of erosion or landslide hazard areas. The size of the buffer eliminates or minimizes  
27 the risk of property damage, death, or injury resulting from erosion and landslides caused in  
28 whole or part by the development.  
29 (a) Standard Buffer. The standard buffer shall be 50 feet.  
30 (b) Buffer Reduction. The buffer may be reduced to a minimum of 15 feet when a  
31 qualified professional demonstrates that the reduction will provide adequate  
32 protection to the proposed development, adjacent developments and uses, and the  
33 subject critical area.  
34 (c) Increased Buffer. The buffer may be increased when a qualified professional  
35 determines a larger buffer is necessary to prevent risk of damage to proposed and  
36 existing development.  
37 (d) Building Setback. A minimum 10-foot building setback shall be required from the  
38 edge of the buffer for any building or structure to ensure adequate distance for  
39 maintenance and repair without encroaching into the buffers. Trails, sidewalks, or  
40 stormwater facilities may be located in the building setback as long as access for  
41 maintenance will not result in adverse impacts to the buffer.  
42 (3) Design Standards. Development within an erosion or landslide hazard area and its buffer  
43 shall be designed to meet the following requirements, unless it can be demonstrated that an  
44 alternative design provides greater long-term slope stability while meeting all other  
45 provisions of this title:  
46 (a) The proposed development shall not decrease the factor of safety for landslide  
47 occurrences below the limits of 1.5 for static conditions and 1.2 for dynamic  
48 conditions;  
49 (b) Structures and improvements shall be clustered to avoid geologically sensitive areas  
50 and other critical areas to the greatest extent possible;

- 1 (c) Structures and improvements shall minimize alterations to the natural contour of the  
2 slope, and foundations shall be tiered where possible to conform to existing  
3 topography;
- 4 (d) Structures and improvements shall be located to preserve the most critical portion of  
5 the site and its natural landforms and vegetation;
- 6 (e) The proposed development shall not result in greater risk or a need for increased  
7 buffers on neighboring properties;
- 8 (f) The use of retaining walls that allow the maintenance of existing natural slope area is  
9 preferred over graded artificial slopes; and
- 10 (g) Development shall be designed to minimize impervious lot coverage.
- 11 (4) Alteration Criteria. Alterations shall be subject to the following requirements:
- 12 (a) Alterations of an erosion or landslide hazard area and its buffer may only occur for  
13 activities for which a geotechnical analysis demonstrates that:
- 14 (i) The development will not increase surface water discharge or sedimentation to  
15 adjacent properties beyond predevelopment conditions;
- 16 (ii) The development will not decrease slope stability on the subject property and  
17 adjacent properties;
- 18 (iii) Such alterations will not adversely impact other critical areas; and
- 19 (iv) Steep slopes that are determined to be artificially created or man-made  
20 slopes through past grading or development activities may be modified under  
21 the recommendation of an approved geotechnical report that demonstrates  
22 that alteration will stabilize the slope and minimize erosion and landslide risk  
23 beyond predevelopment conditions.
- 24 (b) Vegetation Preservation. Unless otherwise provided or as part of an approved  
25 alteration, removal of vegetation from an erosion or landslide hazard area or related  
26 buffer shall be prohibited.
- 27 (c) Seasonal Restriction. Clearing shall be allowed only from May 1st to October 1st of  
28 each year; provided, that the City may extend or shorten the dry season on a case-  
29 by-case basis depending on actual weather conditions. Timber harvest, not including  
30 brush clearing or stump removal, may be allowed outside of seasonal restrictions  
31 pursuant to an approved forest practice permit issued by the Washington  
32 Department of Natural Resources.
- 33 (d) Utility Lines and Pipes. Utility lines and pipes shall be permitted in erosion and  
34 landslide hazard areas only when the applicant demonstrates that no other practical  
35 alternative is available. The line or pipe shall be located above ground and properly  
36 anchored, and designed so that it will continue to function in the event of an  
37 underlying slide. Stormwater conveyance shall be allowed only through a high-  
38 density polyethylene pipe with fuse-welded joints, or similar product approved by the  
39 City that is technically equal or superior.
- 40 (e) Point Discharges. Point discharges from surface water facilities and roof drains onto  
41 or upstream from an erosion or landslide hazard area shall be prohibited except as  
42 follows:
- 43 (i) Conveyed via continuous storm pipe downslope to a point where there are no  
44 erosion hazards areas downstream from the discharge;
- 45 (ii) Discharged at flow durations matching predeveloped conditions, with  
46 adequate energy dissipation, into existing channels that previously conveyed  
47 storm water runoff in the predeveloped state; or
- 48 (iii) Dispersed discharge upslope of the steep slope onto a low-gradient  
49 undisturbed buffer demonstrated to be adequate to infiltrate all surface and  
50 storm water runoff, and where it can be demonstrated that such discharge will  
51 not increase the saturation of the slope.

1 (f) Subdivisions. The division of land in erosion and landslide hazard areas and  
2 associated buffers shall be subject to WMC 21.24.080.

3 (g) Septic Systems. On-site sewage disposal systems, including drain fields, shall be  
4 prohibited within erosion and landslide hazard areas and their buffers.

5 (5) Additional Report Requirements. In addition to the general critical areas report requirements  
6 of WMC 21.24.110, critical areas reports for erosion and landslide hazard areas shall  
7 include the following information:

8 (a) Prepared by a Qualified Professional. The critical areas report shall be prepared by a  
9 qualified professional who is a civil engineer, engineering geologist, and/or geologist  
10 licensed in the State of Washington. The qualified professional shall have a minimum  
11 of five years of experience in the field and experience in preparing reports for  
12 geologic, hydrologic, and groundwater flow systems.

13 (b) Analysis of Proposal. The report shall contain a hazards analysis including a detailed  
14 description of the project, its relationship to the geologic hazard(s), and its potential  
15 impact upon the hazard area, the subject property, and affected adjacent properties.

16 (c) Hazards Analysis. The hazards analysis shall include the following information on the  
17 site and development proposal:

18 (i) A description of the extent and type of vegetative cover;

19 (ii) A description of subsurface conditions based on data from site-specific  
20 explorations;

21 (iii) Descriptions of surface and ground water conditions, public and private  
22 sewage disposal systems, fills and excavations, and all structural  
23 improvements;

24 (iv) An analysis or estimate of slope stability and the effect construction and  
25 placement of structures will have on the slope over the estimated life of the  
26 structure;

27 (v) Consideration of the run-out hazard of landslide debris and/or the impacts of  
28 landslide run-out on down slope properties;

29 (vi) A study of slope stability including an analysis of proposed cuts, fills, and  
30 other site grading;

31 (vii) Recommendations for building siting limitations;

32 (viii) An analysis of proposed surface and subsurface drainage, and the  
33 vulnerability of the site to erosion;

34 (ix) A detailed overview of the field investigations, published data, and  
35 references; data and conclusions from past assessments of the site; and site  
36 specific measurements, test, investigations, or studies that support the  
37 identification of geologically sensitive areas;

38 (x) A review of the site history regarding landslides, erosion, and prior grading. A  
39 description of the vulnerability of the site to seismic and other geologic  
40 events; and

41 (xi) Documentation of data resulting from tests or analysis.

42 (d) Geotechnical Engineering Report. The technical information for a project within a  
43 landslide hazard area shall include a geotechnical engineering report prepared by a  
44 licensed engineer that presents engineering recommendations for the following:

45 (i) Parameters for design of site improvements including appropriate foundations  
46 and retaining structures. These should include allowable load and resistance  
47 capacities for bearing and lateral loads, installation considerations, and  
48 estimates of settlement performance;

49 (ii) Recommendations for drainage and subdrainage improvements;

50 (iii) Earthwork recommendations including clearing and site preparation  
51 standards, fill placement and compaction standards, temporary and

1 permanent slope inclinations and protection, and temporary excavation  
2 support, if necessary; and

3 (iv) Mitigation of adverse site conditions including slope stabilization measures  
4 and seismically unstable soils, if necessary.

5 (e) Erosion and Sediment Control Plan. For any development proposal on a site  
6 containing an erosion hazard area, an erosion and sediment control plan shall be  
7 required. The erosion and sediment control plan shall be prepared in compliance  
8 with requirements set forth in the adopted King County Surface Water Design  
9 Manual.

10 (f) Drainage Plan. The technical information shall include a drainage plan for the  
11 collection, transport, treatment, discharge, and/or recycle of water prepared in  
12 accordance with the adopted King County Surface Water Design Manual. The  
13 drainage plan should consider on-site septic system disposal volumes where the  
14 additional volume will affect the erosion or landslide hazard area.

15 (g) Monitoring Surface Waters. If the City determines based on the recommendation of  
16 a qualified professional that there is a significant risk of damage to downstream  
17 receiving waters due to potential erosion from the site, based on the size of the  
18 project, the proximity to the receiving waters, or the sensitivity of the receiving  
19 waters, the technical information shall include a plan to monitor the surface water  
20 discharge from the site. The monitoring plan shall include a recommended schedule  
21 for submitting monitoring reports to the City.

22 (h) Minimum Buffer and Building Setback. The report shall make a recommendation for  
23 the minimum no-disturbance buffer and minimum building setback from any  
24 geologically sensitive area based upon the geotechnical analysis.

25 (i) Mitigation Assessment. When hazard mitigation is required, the mitigation plan shall  
26 specifically address how the activity maintains or reduces the predevelopment level  
27 of risk to the site and adjacent properties on a long-term basis (equal to or exceeding  
28 the projected lifespan of the activity or occupation). Mitigation may be required to  
29 avoid any increase in risk above the pre-existing conditions following abandonment  
30 of the activity.

31  
32 **21.24.270 Geologically sensitive areas – Seismic hazard areas and other hazard areas.**

33 (1) Development Standards. Alterations of seismic hazard areas or other hazard areas and their  
34 buffers may only occur for activities that:

35 (a) Will not increase the threat of the geological hazard, soil movement, or slope  
36 instability to adjacent properties beyond predevelopment conditions;

37 (b) Will not adversely impact other critical areas or their buffers;

38 (c) Are designed so that the hazard and risk of damage to the project is eliminated or  
39 mitigated to a level where there is no increased adverse impact relative to natural  
40 conditions prior to development, its associated land use, or adjacent properties; and

41 (d) Are designed and constructed in conformance with the recommendations of the  
42 critical areas report.

43 (2) Additional Report Requirements. In addition to the general critical areas report requirements  
44 of WMC 21.24.110, critical areas reports for seismic and other hazard areas shall include  
45 the following information:

46 (a) Prepared by a Qualified Professional. The critical areas report shall be prepared by a  
47 qualified professional who is a civil engineer, engineering geologist, and/or geologist  
48 licensed in the State of Washington. The qualified professional shall have a minimum  
49 of five years of experience in the field and experience in preparing reports for  
50 geologic, hydrologic, and groundwater flow systems.

- 1 (b) Analysis of Proposal. The report shall contain a hazards analysis including a detailed  
2 description of the project, its relationship to the geologic hazard(s), and its potential  
3 impact upon the hazard area, the subject property, and affected adjacent properties.
- 4 (c) Hazards Analysis. The hazards analysis shall include a complete discussion of the  
5 potential impacts of seismic activity on the site (for example, forces generated and  
6 fault displacement).
- 7 (d) Geological Assessment. The report shall include an assessment of the geologic  
8 characteristics of the soils, sediments, and/or rock of the project area and potentially  
9 affected adjacent properties. Soils analysis shall be accomplished in accordance with  
10 accepted classification systems in use in the region. The assessment shall include:  
11 (i) A description of the surface and subsurface geology, hydrology, soils, and  
12 vegetation found in the project area and in all hazard areas addressed in the  
13 report;  
14 (ii) A detailed overview of the field investigations, published data, and references;  
15 data and conclusions from past assessments of the site; and site specific  
16 measurements, test, investigations, or studies that support the identification  
17 of geologically sensitive areas; and  
18 (iii) A review of the site history regarding landslides, erosion, and prior grading,  
19 including a description of the vulnerability of the site to seismic and other  
20 geologic events.
- 21 (e) Geotechnical Engineering Report. A geotechnical engineering report shall evaluate  
22 the physical properties of the subsurface soils, particularly the thickness of  
23 unconsolidated deposits and their liquefaction potential. If it is determined that the  
24 site is subject to liquefaction, mitigation measures shall be recommended and  
25 implemented.
- 26 (f) Minimum Buffer and Building Setback. The report shall make a recommendation for  
27 the minimum no-disturbance buffer and minimum building setback from any  
28 geologically sensitive area based upon the geotechnical analysis.
- 29 (g) Mitigation Assessment. When hazard mitigation is required, the mitigation plan shall  
30 specifically address how the activity maintains or reduces the predevelopment level  
31 of risk to the site and adjacent properties on a long-term basis (equal to or exceeding  
32 the projected lifespan of the activity or occupation). Mitigation may be required to  
33 avoid any increase in risk above the pre-existing conditions following abandonment  
34 of the activity.

35  
36 **21.24.300 Wetlands – Designation and rating.**

- 37 (1) Definition. Wetlands are those areas that are inundated or saturated by surface or ground  
38 water at a frequency and duration to support, and that under normal circumstances do  
39 support, a prevalence of vegetation adapted for life in saturated soil conditions. Wetlands  
40 generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those  
41 artificial wetlands intentionally created from nonwetland sites, including, but not limited to,  
42 irrigation and drainage ditches, grass-lined swales, canals, detention facilities, wastewater  
43 treatment facilities, farm ponds, and landscape amenities, or those wetlands created after  
44 July 1, 1990, that were unintentionally created as a result of the construction of a road,  
45 street, or highway. Wetlands may include those artificial wetlands intentionally created from  
46 nonwetland areas created to mitigate conversion of wetlands.
- 47 (2) Designation. Identification of wetlands and delineation of their boundaries shall be in  
48 accordance with the current approved federal wetland delineation manual and applicable  
49 regional supplements as set forth in WAC 173-22-035. Areas meeting the wetland  
50 designation criteria are critical areas and subject to the provisions of this chapter.

1 (3) Wetland Rating and Categories. Wetlands shall be rated according to the current approved  
 2 version of the Department of Ecology Washington State Wetland Rating System for Western  
 3 Washington. Definitions and the methodology for determining criteria as provided in this  
 4 document are hereby adopted by reference.

5 (a) Categories. Wetlands shall be designated based on the table below. Special  
 6 characteristic wetlands shall be designated through the current Ecology wetland  
 7 rating system. If the wetland qualifies under more than one category, the greater  
 8 wetland rating shall apply.  
 9

10 **Table 21.24.300(3)(a) – Wetland Categories**

Category	Designation Descriptions
Category I	Wetlands that meet one of the following criteria: - High level of functions (score of 23 or more); - Represent a unique or rare high-functioning wetland types; - More sensitive to disturbance than most wetlands; or - Relatively undisturbed and contain ecological attributes that are impossible to replace in a human lifetime.
Category II	- High level of some functions (score of 20-22). - Difficult, though not impossible, to replace.
Category III	- Moderate level of functions (score of 16-19). - Can often be adequately replaced with a well-planned mitigation project. - Experienced some disturbance. - Often less diverse and more isolated from other natural resources than Category II wetlands.
Category IV	- Lowest level of functions (score of 15 or less). - Can often be adequately replaced with a well-planned mitigation project. - Often characterized by a high level of disturbance.

11  
 12 (b) Date of Wetland Rating. Wetland rating categories shall be applied as the wetland  
 13 exists on the date of adoption of the rating system, as the wetland naturally changes  
 14 thereafter, or as the wetland changes in accordance with permitted activities.  
 15 Wetland rating categories shall not change due to illegal modification.

16 (c) Delineation. The wetland's boundaries shall be delineated through a survey and field  
 17 investigation by a qualified professional applying the most current federal wetland  
 18 delineation manual and applicable regional supplement. Wetland delineations are  
 19 valid for five years; after such date, the City shall determine whether a revision or  
 20 additional assessment is necessary.  
 21

22 **21.24.310 Wetlands – Development standards.**

23 (1) Standard Wetland Buffers. Activities and uses shall be prohibited within wetlands and their  
 24 buffers except as provided for in this chapter. For activities and uses meeting the minimized  
 25 impact standards in subsection (2), the width of the wetland buffers shall be determined  
 26 according to the wetland category and habitat point scoring shown in Table 21.24.310(1).  
 27 The outer edge of the wetland buffer shall be delineated through a survey and field  
 28 investigation by a qualified professional.  
 29  
 30

**Table 21.24.310(1) – Wetland Buffer Widths**

Wetland Category	Buffer width based on habitat points			
	3-4 habitat points	5 habitat points	6-7 habitat points	8-9 habitat points
Category I	75 feet	105 feet	165 feet	225 feet
Category II	75 feet	105 feet	165 feet	225 feet
Category III	60 feet	105 feet	165 feet	225 feet
Category IV	40 feet			

(2) Minimized Impact Standards. The following minimized impact standards must be adhered to in the table below. If an applicant chooses not to apply mitigation standards, the wetland buffer widths in Table 21.24.310(1) shall be increased by 33 percent.

**Table 21.24.310(2) – Minimized Impact Standards**

Disturbance	Required Measures to Minimize Impacts
Lights	- Direct lights away from wetland
Noise	- Locate activity that generates noise away from wetland - If warranted, enhance existing buffer with native vegetation plantings adjacent to noise source - For activities that generate relatively continuous, potentially disruptive noise, such as certain heavy industry or mining, establish an additional 10' heavily vegetated buffer strip immediately adjacent to the outer wetland buffer
Toxic runoff	- Route all new, untreated runoff away from wetland while ensuring wetland is not dewatered - Limit use of pesticides within 150 feet of wetland meeting surface water discharge requirements of Chapter 13.04 WMC. - Apply integrated pest management
Stormwater runoff	- Retrofit stormwater detention and treatment for roads and existing adjacent development - Prevent channelized flow from lawns that directly enters the buffer - Use Low Intensity Development techniques (per PSAT publication on LID techniques) - Design the on-site stormwater system to comply with the current approved version of the King County Surface Water Design Manual
Change in water regime	- Infiltrate or treat, detain, and disperse into buffer new runoff from impervious surfaces and new lawns
Pets and human disturbance	- Use privacy fencing OR plant dense vegetation to delineate buffer edge and to discourage disturbance using vegetation appropriate for the ecoregion - Place wetland and its buffer in a separate tract or protect with a conservation easement
Dust	- Use best management practices to control dust
Disruption of corridors or connections	- Maintain connections to offsite areas that are undisturbed - Restore corridors

(3) Increased Buffers. An increased buffer width shall be required in accordance with the recommendations of a qualified professional and best available science when a larger buffer

1 is necessary to protect wetland functions and values. This determination shall be based on  
2 one or more of the following critical areas:

- 3 (a) Geologically Sensitive Areas. If the buffer or abutting uplands include a geologically  
4 sensitive area, the buffer width shall be the greater of either the required wetland  
5 buffer or 25 feet beyond the top of the geologically sensitive area.  
6 (b) Other Critical Areas. If the wetland and its buffer are located adjacent to other critical  
7 areas, a larger buffer may be required to protect other critical areas in accordance to  
8 the recommendations of a qualified professional and best available science.  
9 (c) Species Habitat. The wetland contains documented habitat for endangered,  
10 threatened, priority species or species of local importance. The buffer shall be  
11 established based on a habitat assessment pursuant to WMC 21.24.400 through  
12 WMC 21.24.440.
- 13 (4) Existing Roads or Structures in Buffers. Where a legally established roadway transects a  
14 wetland buffer, a modification to the minimum required buffer width may be granted to the  
15 edge of the roadway or structure, provided that the proposed development does not  
16 increase the degree of nonconformity.
- 17 (5) Buffer Averaging. The minimum buffer width may be averaged in accordance with an  
18 approved critical areas report using the best available science. Averaging of buffer widths  
19 may only be allowed if all of the following criteria are met:
- 20 (a) It will provide additional protection to wetlands and result in a net improvement of  
21 wetland habitat, functions, and values;  
22 (b) The buffer width is not reduced by more than 25 percent of the standard width in any  
23 one location;  
24 (c) The wetland contains variations in sensitivity due to existing physical characteristics  
25 or the character of the buffer varies in slope, soils, or vegetation, and the wetland  
26 would benefit from a wider buffer in places and would not be adversely impacted by  
27 a narrower buffer in other places;  
28 (d) The total area contained in the buffer area after averaging is no less than that which  
29 would be contained within the standard buffer; and  
30 (e) When wetland standard buffers are reduced, wetland areas shall not to be filled to  
31 create wetland buffers.
- 32 (6) Building Setback. A minimum 10-foot building setback shall be required from the edge of the  
33 buffer for any building or structure to ensure adequate distance for maintenance and repair  
34 without encroaching into the buffers. Trails, sidewalks, or stormwater facilities may be  
35 located in the building setback as long as access for maintenance will not result in adverse  
36 impacts to the buffer.
- 37 (7) Temporary and permanent signs and fencing shall be installed along the outer boundary of  
38 the wetland buffer in accordance with WMC 21.24.140.
- 39 (8) Livestock. Property owners shall implement a farm management plan or standards to protect  
40 and enhance wetland water quality pursuant to Chapter 21.30 WMC.

41  
42 **21.24.320 Wetlands – Permitted activities.**

- 43 (1) Alterations. Alterations to wetlands and their buffers may be allowed in addition to those  
44 established in WMC 21.24.040 and WMC 21.24.050, if the City determines that there is no  
45 practical alternative location with less adverse impacts on the wetland or its buffer, subject  
46 to mitigation requirements set forth in this chapter, as follows:
- 47 (a) Conservation and Restoration Activities. Conservation and restoration activities  
48 include activities that are aimed at protecting soil, water, vegetation, or wildlife.  
49 (b) Public and Private Utilities. Utilities may be allowed in wetland buffers if all of the  
50 following criteria are met:

- 1 (i) Placement of the utilities may be located in the outer 25 percent of the buffer  
2 area;  
3 (ii) The utility corridor and construction area are the minimum size necessary;  
4 (iii) The utility is not located in a wetland or buffer designated as a fish and  
5 wildlife habitat conservation area pursuant to WMC 21.24.400;  
6 (iv) Mitigation is required that minimizes the impact of the proposal on the  
7 wetland buffer;  
8 (v) The utility corridor meets the provisions of Policies U-1.5 and U-1.8 of the  
9 Comprehensive Plan;  
10 (vi) Construction and maintenance protects the wetland and buffer and is aligned  
11 to avoid cutting trees greater than 12 inches in diameter at breast height; and  
12 (vii) For public sewer and water distribution only, if the corridor cannot be located  
13 in the outer 25 percent of the buffer area due to gravity flow, it may be located  
14 in another part of the buffer with the least adverse impact to the wetland.
- 15 (c) Drilling for Utilities or Utility Corridors under a Wetland. Entrance/exit portals shall be  
16 located completely outside of the wetland buffer, provided that drilling does not  
17 interrupt the ground water connection to the wetland or percolation of surface water  
18 down through the soil column. Specific studies by a hydrologist are necessary to  
19 determine whether the ground water connection to the wetland or percolation of  
20 surface water down through the soil column will be disturbed.
- 21 (d) Utility Joint Use. Joint use of an approved utility corridor by other utilities may be  
22 allowed.
- 23 (e) Stormwater Facilities. The following stormwater facilities are permitted only within  
24 the outer 25 percent of the buffer of a Category III or IV wetland:  
25 (i) Surface water discharge of treated stormwater to a wetland from a detention  
26 facility, presettlement pond, or other surface water management activity or  
27 facility may be allowed only if the discharge does not increase the rate of  
28 flow, change the native plant composition in a wetland, or decrease the  
29 water quality of the wetland; and  
30 (ii) Stormwater management facilities, limited to stormwater dispersion, outfalls,  
31 and bioswales, may be allowed only if no other location is feasible and the  
32 location will not degrade functions and values of the wetland.
- 33 (f) Dispersal Trenches. Grass-lined swales, dispersal trenches, and energy dissipaters  
34 may be located in the outer 25 percent of the buffer area of a Category III or  
35 Category IV wetland only. Other surface water management facilities are not allowed  
36 within the buffer area.
- 37 (g) Trails. Public and private trails, or visual access areas, may be located in the outer  
38 25 percent of wetland buffers provided:  
39 (i) The trail surface shall not be made of impervious materials, except that public  
40 multi-purpose trails may be made of impervious materials if they meet all  
41 other requirements, including water quality and quantity; and  
42 (ii) Buffers shall be expanded, where possible, equal to the width of the trail  
43 corridor including disturbed areas.
- 44 (h) Existing Roads. Widening of existing roads may be allowed on the outer 25 percent  
45 of the buffer area if:  
46 (i) There is no practical alternative access with less environmental adverse  
47 impact;  
48 (ii) The proposal minimizes impact to the wetland and provides mitigation for  
49 unavoidable impacts through restoration, enhancement, or replacement of  
50 disturbed areas;  
51 (iii) The proposal does not change the overall wetland hydrology;

- 1 (iv) The proposal does not diminish the flood storage capacity of the wetland;  
2 (v) The proposal is constructed during summer low water periods; and  
3 (vi) Crossings are the minimum size or length necessary to provide access.  
4 (2) There shall be no introduction of any plant or wildlife that is not indigenous to the Puget  
5 Sound region into any wetland or buffer unless authorized by a state or federal permit or  
6 approval.  
7 (3) The use of hazardous substances, pesticides, and fertilizers in the wetland and its buffer is  
8 prohibited.  
9

10 **21.24.330 Wetlands – Critical areas report additional requirements.**

- 11 (1) Additional Report Requirements. In addition to the general critical areas report requirements  
12 of WMC 21.24.110, critical areas reports for wetlands shall include the following information:  
13 (a) Prepared by a Qualified Professional. The critical areas report shall be prepared by a  
14 qualified professional who is a professional wetland scientist. The qualified  
15 professional shall have a minimum of five years of experience in the field of wetland  
16 science and experience in preparing wetland reports.  
17 (b) Wetland Assessment. The wetland assessment shall include the following  
18 information on the site:  
19 (i) Wetland delineation, rating, category, and required buffers;  
20 (ii) Existing wetland acreage, which may be approximated if the wetland extends  
21 onto adjacent properties;  
22 (iii) Vegetative, faunal, and hydrologic characteristics;  
23 (iv) Soil and substrate conditions;  
24 (v) A discussion of the water sources supplying the wetland and documentation  
25 of hydrologic regime (locations of inlet and outlet features, water depths  
26 throughout the wetland, evidence of recharge or discharge, evidence of water  
27 depths throughout the year – drift lines, algal layers, moss lines, and  
28 sediment deposits); and  
29 (vi) Clearing limits.  
30 (c) Habitat and Vegetation Conservation. A habitat and native vegetation conservation  
31 strategy that addresses methods to protect and enhance on-site habitat and wetland  
32 functions.  
33 (d) Proposed Mitigation. If required, a mitigation plan consistent with WMC 21.24.120  
34 and WMC 21.24.340. The mitigation plan shall include a written assessment and  
35 accompanying maps of the mitigation area, including the following information at a  
36 minimum:  
37 (i) Proposed wetland acreage;  
38 (ii) Proposed vegetative, faunal, and hydrologic characteristics;  
39 (iii) Surface and subsurface hydrologic conditions including an analysis of  
40 existing and future hydrologic regime and proposed hydrologic regime for  
41 enhanced, created, or restored mitigation areas;  
42 (iv) Proposed soil and substrate conditions;  
43 (v) Proposed adjacent site conditions;  
44 (vi) Required wetland buffers (including any buffer reduction and mitigation  
45 proposed to increase the plant densities, remove weedy vegetation, and  
46 replant the buffers);  
47 (vii) Information demonstrating how enhancement will increase functions of  
48 degraded wetlands and how the increase will mitigate for loss of wetland  
49 areas and functions at the impact site.

- (e) Maintenance and Monitoring. A written plan outlining proposed maintenance, monitoring, and management practices that will provide long-term protection of the wetland consistent with WMC 21.24.130.
- (f) Data sheets. Copies of all wetland determination data sheets and supporting figures.

**21.24.340 Wetlands – Mitigation.**

- (1) General. Mitigation shall be consistent with the requirements in WMC 21.24.120. An evaluation of mitigation sequencing, including avoidance, minimization, and compensation, shall be provided pursuant to WMC 21.24.120. Selection of mitigation sites should be guided by watershed plans for basins and sub-basins where those plans are available.
- (2) Mitigation for Lost Functions and Values. Mitigation actions shall address functions affected by the alteration to achieve functional equivalency or improvement, and shall provide similar wetland functions as those lost, except when:
  - (a) The lost wetland provides minimal functions as determined by a site-specific function assessment and the proposed mitigation action(s) will provide equal or greater functions or will provide functions shown to be limiting within a watershed through a formal watershed assessment plan or protocol; or
  - (b) Off-site replacement will best meet formally identified regional goals, such as replacement of historically diminished wetland types.
- (3) Preference of Mitigation Actions. Mitigation actions that require compensation by replacing, enhancing, or substitution shall occur in the following order of preference:
  - (a) Restoring wetland acreage and functions to an area where those functions formerly occurred.
  - (b) Creating new wetland areas and functions in an area where they did not previously occur.
  - (c) Enhancing an existing wetland.
  - (d) Preserving existing high-quality wetlands from future loss or degradation.
- (4) Type and Location of Mitigation. Mitigation actions shall be in-kind and located on the same site as the alteration, except when:
  - (a) There is no opportunity for on-site mitigation or on-site opportunities do not have a high likelihood of success due to development pressures, adjacent land uses, wildlife impacts, or on-site buffers or connectivity are inadequate;
  - (b) Off-site mitigation has a greater likelihood of providing equal or improved wetland functions than the impacted wetland;
  - (c) Off-site locations shall be in Water Resource Inventory Area (WRIA) 8 and in the same sub-basin as the impacted wetland; and
  - (d) The off-site location wetland mitigation will best meet formally identified watershed goals, such as replacement of historically diminished wetland types.
- (5) Mitigation Ratios.
  - (a) Acreage Replacement Ratios. The following ratios shall apply to creation or restoration that is in-kind, on-site, the same category, timed prior to or concurrent with alteration, and has a high probability of success. These ratios do not apply to remedial actions resulting from unauthorized alterations; greater ratios shall apply in those cases. These ratios do not apply to the use of credits from a state-certified wetland mitigation bank or approved in-lieu fee program. The first number specifies the acreage of replacement wetlands and the second specifies the acreage of wetlands altered.

**Table 21.24.340(5)(a) – Acreage Replacement Ratios**

Category and Type of Wetland	Creation or Re-establishment	Rehabilitation	Enhancement
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Category I: Bog, Natural Heritage site	Not considered possible	Case by case	Case by case
Category I: Mature Forested	6:1	12:1	24:1
Category I: Based on functions	4:1	8:1	16:1
Category II	3:1	6:1	12:1
Category III	2:1	4:1	8:1
Category IV	1.5:1	3:1	6:1

(b) Credit/Debit Method. To more fully protect functions and values, and as an alternative to the mitigation ratios found in the joint guidance "Wetland Mitigation in Washington State Parts I and II" (Ecology Publication #06-06-011a-b, Olympia, WA, March, 2006), the City may allow mitigation based on the "credit/debit" method developed by the Department of Ecology in "Calculating Credits and Debits for Compensatory Mitigation in Wetlands of Western Washington: Final Report," (Ecology Publication #10-06-011, Olympia, WA, March 2012, or as revised).

(c) Buffer Mitigation Ratios. Impacts to buffers shall be mitigated at a 1:1 ratio. Compensatory buffer mitigation shall replace those buffer functions lost from development.

(6) Mitigation Timing. Where feasible, mitigation projects shall be completed prior to activities that will disturb wetlands. In all other cases, mitigation shall be completed immediately following disturbance and prior to use or occupancy of the activity or development. Construction of mitigation projects shall be timed to reduce impacts to existing wildlife and flora.

(7) Monitoring and Maintenance. Mitigation projects shall be monitored and maintained consistent with WMC 21.24.130.

(8) Buffers for Mitigation Sites. Mitigation sites shall have buffers consistent with the requirements of this chapter. The buffer for a wetland that is created, restored, or enhanced as compensation for approved wetland alterations shall be subject to the buffer of the highest wetland category involved.

(9) Wetland Mitigation Banks. Credits from a wetland mitigation bank may be approved for use as compensation for unavoidable impacts to wetlands.

(a) The following criteria shall be met in order to apply credits from a wetland mitigation bank when:

(i) The bank is certified under Chapter 173-700 WAC;

(ii) The City determines that the wetland mitigation bank provides appropriate compensation for the authorized impacts; and

(iii) The proposed use of credits is consistent with the terms and conditions of the bank's certification.

(b) Replacement ratios for projects using bank credits shall be consistent with replacement ratios specified in the bank's certification.

(c) Credits from a certified wetland mitigation bank may be used to compensate for impacts located within the service area specified in the bank's certification. In some cases, bank service areas may include portions of more than one adjacent drainage basin for specific wetland functions.

(10) In-Lieu Fee. To aid in the implementation of off-site mitigation, the City may develop an in-lieu fee program. This program shall be developed and approved through a public process and be consistent with federal rules, state policy on in-lieu fee mitigation, and state water quality regulations. An approved in-lieu-fee program sells compensatory mitigation credits

1 to permittees whose obligation to provide compensatory mitigation is then transferred to the  
2 in-lieu program sponsor, a governmental or non-profit natural resource management entity.  
3 Credits from an approved in-lieu-fee program may be used if all of the following apply:

- 4 (a) The approval authority determines that it would provide environmentally appropriate  
5 compensation for the proposed impacts.
- 6 (b) The mitigation will occur on a site identified using the site selection and prioritization  
7 process in the approved in-lieu-fee program instrument.
- 8 (c) The proposed use of credits is consistent with the terms and conditions of the  
9 approved in-lieu-fee program instrument.
- 10 (d) Land acquisition and initial physical and biological improvements of the mitigation site  
11 must be completed within three years of the credit sale.
- 12 (e) Projects using in-lieu-fee credits shall have debits associated with the proposed  
13 impacts calculated by the applicant's qualified wetland scientist using the method  
14 consistent with the credit assessment method specified in the approved instrument  
15 for the in-lieu-fee program.
- 16 (f) Credits from an approved in-lieu-fee program may be used to compensate for impacts  
17 located within the service area specified in the approved in-lieu-fee instrument.

18 (11) Alternative Mitigation Plans. The City may approve alternative critical areas mitigation plans  
19 that are based on best available science, such as priority restoration plans that achieve  
20 restoration goals identified in the Shoreline Master Program (SMP). Alternative mitigation  
21 proposals must provide an equivalent or better level of protection of critical area functions  
22 and values than would be provided by the strict application of this chapter. The following  
23 criteria shall be met for approval of an alternative mitigation proposal:

- 24 (a) The proposal uses a watershed approach consistent with Selecting Wetland  
25 Mitigation Sites Using a Watershed Approach (Western Washington) (Ecology  
26 Publication #09-06-32, Olympia, WA, December 2009).
- 27 (b) Creation or enhancement of a larger system of natural areas and open space is  
28 preferable to the preservation of many individual habitat areas.
- 29 (c) Mitigation according to WMC 21.24.340(4) is not feasible due to site constraints such  
30 as parcel size, stream type, wetland category, or geologic hazards.
- 31 (d) There is clear potential for success of the proposed mitigation at the proposed  
32 mitigation site.
- 33 (e) The plan shall contain clear and measurable standards for achieving compliance with  
34 the specific provisions of the plan.
- 35 (f) The plan shall be reviewed and approved as part of overall approval of the proposed  
36 use.

### 37 38 **21.24.350 Frequently flooded areas - Designation.**

39 (1) Definition. Frequently flooded areas are those areas meeting one or more of the following  
40 components. These areas shall be designated as frequently flooded areas and shall be  
41 subject to the provisions of this chapter:

- 42 (a) Floodplain;
- 43 (b) Flood fringe;
- 44 (c) Zero-rise floodway; and
- 45 (d) FEMA floodway.

46 (2) Designation. Frequently flooded areas shall include the following areas:

- 47 (a) Areas Identified on Flood Insurance Map(s). Those areas of special flood hazard  
48 identified by the Federal Insurance and Mitigation Administration (FIMA) in the  
49 current county-adopted version of the Flood Insurance Study for King County with  
50 accompanying flood insurance rate maps (FIRM). The Flood Insurance Study and  
51 accompanying maps are hereby adopted by reference

- 1 (b) Areas Identified By the City. Those areas of special flood hazard identified by the City  
2 based on a review of base flood elevation and floodway data available from federal,  
3 state, county or other agency sources when base flood elevation data has not been  
4 provided from FIMA, identified as A and V zones of the flood insurance maps.
- 5 (3) New Structures. For all new structures or substantial improvements in a frequently flooded  
6 area, the applicant shall provide certification by a professional civil engineer or land surveyor  
7 licensed by the State of Washington for the following:
- 8 (a) The actual as-built elevation of the lowest floor, including basement; and  
9 (b) The actual as-built elevation to which the structure is flood-proofed, if applicable.
- 10 (4) Supplemental Information. The City may use additional flood information that is more  
11 restrictive or detailed than that provided in the Flood Insurance Study to designate  
12 frequently flooded areas, including data on channel migration, historical data, high water  
13 marks, photographs of past flooding, location of restrictive floodways, maps showing future  
14 build-out conditions, maps that show riparian habitat areas, or similar information.
- 15 (5) Flood Elevation Data. When base flood elevation data is not available (A and V zones), the  
16 City shall obtain, review, and reasonably utilize any base flood elevation and floodway data  
17 available from a federal, state, or other source, in order to administer this Chapter.
- 18 (6) Designation Made by City. The flood insurance maps are to be used as a guide for the City,  
19 project applicants, and the public and should be considered a minimum designation of  
20 frequently flooded areas. Flood insurance maps are subject to continuous updates as areas  
21 are reexamined or new areas are identified. Newer and more restrictive information for  
22 frequently flooded area identification shall be the basis for regulation.
- 23 (7) The Building Official shall maintain the certifications required by this section for public  
24 inspection.

25  
26 **21.24.360 Frequently flooded areas – Development standards.**

- 27 (1) Base Flood Storage Volume. Development shall not reduce the effective base flood storage  
28 volume of the floodplain. Grading or other activity that would reduce the effective storage  
29 volume shall be mitigated by creating compensatory storage on the site or off the site. Legal  
30 arrangements shall be made to assure that the effective compensatory storage volume will  
31 be preserved in perpetuity.
- 32 (2) Notification. In addition to requiring the applicant to meet the requirements of WMC  
33 21.24.350 through 21.24.380 and other applicable local, state, and federal requirements, the  
34 City shall:
- 35 (a) Notify adjacent communities and the Washington Department of Ecology prior to any  
36 alteration or relocation of a watercourse designated in a zone beginning with A on a  
37 FIRM map, and submit evidence of such notification to the Federal Insurance and  
38 Mitigation Administration.
- 39 (b) Require that maintenance be provided within the altered or relocated portion of said  
40 watercourse so that the flood-carrying capacity is not diminished.
- 41 (3) Low Impact Development. Stormwater and drainage features shall incorporate low impact  
42 development techniques, if technically feasible, that mimic pre-development and hydrologic  
43 conditions, such as stormwater infiltration, rain gardens, grass swales, filter strips,  
44 disconnected impervious areas, permeable pavement, and vegetative roof systems.

45  
46 **21.24.370 Frequently flooded areas – Permitted activities.**

- 47 (1) Alterations. Alterations to frequently flooded areas may be allowed in addition to those  
48 activities and uses established in WMC 21.24.040 and WMC 21.24.050.
- 49 (2) Flood Fringe. The following shall apply to development located within the flood fringe:

- 1 (a) No structure shall be allowed which would be at risk due to stream bank  
2 destabilization including, but not limited to, that associated with channel relocation or  
3 meandering.
- 4 (b) Subdivisions, short subdivisions and binding site plans shall meet the following  
5 requirements:
- 6 (i) New building lots shall contain 5,000 square feet or more of buildable land  
7 outside the zero-rise floodway, and building setback areas shall be shown on  
8 the face of the plat to restrict permanent structures to this buildable area;
- 9 (ii) All utilities and facilities such as sewer, gas, electrical and water systems shall  
10 be located and constructed to minimize or eliminate flood damage consistent  
11 with subsections (c), (d) and (e) of this section;
- 12 (iii) Base flood data and flood hazard notes shall be shown on the face of the  
13 recorded subdivision, short subdivision or binding site plan including, but not  
14 limited to, the base flood elevation, required flood protection elevations and  
15 the boundaries of the floodplain and the zero-rise floodway, if determined;  
16 and
- 17 (iv) The following notice shall also be shown on the face of the recorded  
18 subdivision, short subdivision, or binding site plan for all affected lots:

19  
20 **NOTICE**

21 Lots and structures located within flood hazard areas  
22 may be inaccessible by emergency vehicles during flood  
23 events. Residents and property owners should take  
24 appropriate advance precautions.

- 25
- 26 (v) All such proposals are consistent with the need to minimize flood  
27 damage within the flood-prone area; and
- 28 (vi) Adequate drainage is provided to reduce exposure to flood hazards.
- 29 (c) New structures and substantial improvements of existing structures as defined in  
30 WMC 21.06.648 shall meet the following requirements:
- 31 (i) The lowest floor, including basement, shall be elevated one foot above the  
32 base flood elevation.
- 33 (ii) Portions of a structure which are below the lowest floor that are subject to  
34 flooding shall be used only for parking, storage, or building access and shall  
35 be designed to automatically equalize hydrostatic and hydrodynamic flood  
36 forces on exterior walls by allowing for the entry and exit of floodwaters.  
37 Designs for satisfying this requirement shall meet or exceed the following  
38 requirements:
- 39 (A) A minimum of two openings having a total net area of not less than  
40 one square inch for every square foot of enclosed area subject to  
41 flooding shall be provided;
- 42 (B) The bottom of all openings shall be no higher than one foot above  
43 grade; and
- 44 (C) Openings may be equipped with screens, louvers, or other coverings  
45 or devices provided they permit the unrestricted entry and exit of  
46 floodwaters;
- 47 (iii) Materials shall be resistant to flood damage and firmly anchored to prevent  
48 flotation. Materials harmful to aquatic wildlife are prohibited below the flood  
49 protection elevation;
- 50 (iv) All electrical, heating, ventilation, plumbing, air conditioning equipment and  
51 other utility and service facilities shall be elevated above the flood protection

- 1 elevation. All utility lines below the flood protection elevation shall be  
2 constructed so as to prevent water from entering or accumulating within them  
3 during conditions of flooding;
- 4 (v) The structures shall be certified by a professional civil or structural engineer  
5 licensed by the State of Washington that the flood-proofing methods are  
6 adequate to withstand the anticipated flood depths, pressures, velocities,  
7 impacts, uplift forces and other factors associated with the base flood. After  
8 construction, the engineer shall verify that the permitted work conforms with  
9 the approved plans and specifications; and
- 10 (vi) Approved building permits for flood-proofed nonresidential structures shall  
11 contain a statement notifying applicants that flood insurance premiums shall  
12 be based upon rates for structures that are one foot below the flood-proofed  
13 level.
- 14 (vii) All new construction and substantial improvements shall be anchored to  
15 prevent flotation, collapse, or lateral movement of the structure.
- 16 (d) Mobile and manufactured homes shall meet the following requirements:
- 17 (i) New mobile and manufactured homes or substantial improvements of existing  
18 mobile and manufactured homes shall be elevated on a permanent  
19 foundation in accordance with WMC 21.24.370(2)(c).
- 20 (ii) All new or substantially improved manufactured and mobile homes shall be  
21 securely anchored to prevent flotation, collapse, or lateral movement, and  
22 shall be installed using methods and practices that minimize flood damage.  
23 Anchoring methods may include, but are not limited to, use of over-the-top or  
24 frame ties to ground anchors consistent with FEMA's "Manufactured Homes  
25 Installation in Flood Hazard Areas" guidebook.
- 26 (iii) Compliance with this chapter shall be required for new construction or  
27 expansion of a mobile home park, reconstruction of streets or utilities, or  
28 substantial improvements to pads in an existing mobile home park.
- 29 (e) Recreational vehicles shall meet one of the following requirements:
- 30 (i) Be on the site for fewer than 180 consecutive days;
- 31 (ii) Be fully licensed and ready for highway use, on its wheels or jacking system,  
32 be attached to the site only by quick disconnect-type utilities and security  
33 devices, and have no permanently attached additions; or
- 34 (iii) Meet the requirements of subsection (d) of this section and the elevations  
35 and anchoring requirements of manufactured and mobile homes.
- 36 (f) Utilities shall meet the following requirements:
- 37 (i) All new and replacement water supply systems shall be designed to minimize  
38 or eliminate infiltration of flood waters into the system;
- 39 (ii) New and replacement sanitary sewage systems shall be designed to minimize  
40 or eliminate infiltration of flood waters into the systems and discharge from  
41 the systems into flood waters;
- 42 (iii) On-site waste disposal systems shall be located to avoid impairment to them  
43 or contamination from them during flooding;
- 44 (iv) Sewage and agricultural waste storage facilities shall be flood-proofed to the  
45 flood protection elevation;
- 46 (v) Above-ground utility transmission lines, other than electric transmission lines,  
47 shall only be allowed for the transport of nonhazardous substances; and
- 48 (vi) Buried utility transmission lines transporting hazardous substances shall be  
49 buried at a minimum depth of four feet below the maximum depth of scour for  
50 the base flood, as predicted by a professional civil engineer licensed by the

- 1 State of Washington, and shall achieve sufficient negative buoyancy so that  
2 any potential for flotation or upward migration is eliminated.
- 3 (g) Critical public facilities may be allowed within the flood fringe only when no feasible  
4 alternative site is available.
- 5 (i) Critical public facilities constructed within the flood fringe shall have the lowest  
6 floor elevated to three or more feet above the base flood elevation. Flood-  
7 proofing and sealing measures shall be taken to ensure that hazardous  
8 substances will not be displaced by or released into floodwaters.
- 9 (ii) Access routes to and from the critical facility shall be protected to the  
10 elevation of the 500-year flood.
- 11 (h) Prior to approving any permit for alterations in the flood fringe, the City shall  
12 determine that all permits required by state or federal regulations have been  
13 obtained.
- 14 (3) Zero-rise Floodway and FEMA Floodway. The requirements that apply to the flood fringe in  
15 Subsection (2) shall apply to the zero-rise floodway and FEMA floodway in addition to the  
16 requirements below. The more restrictive requirements shall apply where there is a conflict.
- 17 (a) New residential or nonresidential structures are prohibited within the FEMA floodway.
- 18 (b) A development proposal including, but not limited to, new or reconstructed structures  
19 shall not cause any increase in the base flood elevation unless the following  
20 requirements are met:
- 21 (i) Amendments to the Flood Insurance Rate Map are adopted by FEMA, in  
22 accordance with 44 CFR Part 70, to incorporate the increase in the base  
23 flood elevation; and
- 24 (ii) Appropriate legal documents are prepared in which all property owners  
25 affected by the increased flood elevations consent to the impacts on their  
26 property. These documents shall be filed with the title of record for the  
27 affected properties.
- 28 (c) The following are presumed to produce no increase in base flood elevation and shall  
29 not require a critical areas report to establish this fact:
- 30 (i) New residential structures outside the FEMA floodway on lots in existence  
31 before March 31, 1993, which contain less than 5,000 square feet of  
32 buildable land outside the zero-rise floodway and which have a total building  
33 footprint of all proposed structures on the lot of less than 2,000 square feet;
- 34 (ii) Substantial improvements of existing residential structures in the zero-rise  
35 floodway, but outside the FEMA floodway, where the footprint is not  
36 increased;
- 37 (iii) Substantial improvements of existing residential structures meeting the  
38 requirements for new residential structures in WMC 21.24.370(2)(c); or
- 39 (iv) Substantial improvements of existing residential structures in the FEMA  
40 floodway, meeting the requirements of WAC 173-158-070, as amended.
- 41 (d) Post or piling construction techniques which permit water flow beneath a structure  
42 shall be used.
- 43 (e) All temporary structures or substances hazardous to public health, safety, and  
44 welfare, except for hazardous household substances or consumer products  
45 containing hazardous substances, shall be removed from the zero-rise floodway  
46 during the flood season from September 30th to May 1st.
- 47 (f) Utilities may be allowed if the City determines that no feasible alternative site is  
48 available, subject to the following requirements:
- 49 (i) Installation of new on-site sewage disposal systems shall be prohibited unless  
50 a waiver is granted by the King County Department of Public Health; and  
51 (ii) Construction of sewage treatment facilities shall be prohibited.

1 (g) Structures and installations that are dependent upon the floodway may be located in  
2 the floodway if the development proposal is approved by all agencies with  
3 jurisdiction. Such structures include, but are not limited to:

- 4 (i) Dams or diversions for water supply, flood control, hydroelectric production,  
5 irrigation, or fisheries enhancement;
- 6 (ii) Flood damage reduction facilities, such as levees and pumping stations;
- 7 (iii) Stream bank stabilization structures where no feasible alternative exists for  
8 protecting public or private property;
- 9 (iv) Stormwater conveyance facilities subject to the development standards for  
10 streams and wetlands and the City's adopted surface water design manual;
- 11 (v) Boat launches and related recreation structures;
- 12 (vi) Bridge piers and abutments; and
- 13 (vii) Other fisheries enhancement or stream restoration projects.

14  
15 **21.24.380 Frequently flooded areas – Critical areas report additional requirements.**

16 (1) In addition to the general critical areas report requirements of WMC 21.24.110, critical areas  
17 reports for frequently flooded areas shall include a flood hazard assessment and the  
18 following information:

- 19 (a) Prepared by a Qualified Professional. The critical areas report shall be prepared by a  
20 qualified professional who is a hydrologist or engineer licensed in the State of  
21 Washington. The qualified professional shall have a minimum of five years of  
22 experience in the field and experience in preparing flood hazard assessments.
- 23 (b) Site Areas. The following areas shall be addressed:
  - 24 (i) The site area of the proposed activity;
  - 25 (ii) All areas of a special flood hazard, or other flood area as indicated in the flood  
26 insurance maps within 200 feet of the project area; and
  - 27 (iii) All other flood areas indicated on the flood insurance maps within 200 feet of the  
28 project area.
- 29 (c) Watercourse Alteration. Alteration of natural watercourses shall be avoided, if  
30 feasible. If unavoidable, a critical areas report shall include:
  - 31 (i) A description of and plan showing the extent to which a watercourse will be  
32 altered or relocated as a result of the proposal;
  - 33 (ii) A maintenance program that provides maintenance practices for the altered or  
34 relocated portion of the watercourse to ensure that the flood carrying capacity  
35 is not diminished; and
  - 36 (iii) Information describing and documenting how the proposed watercourse  
37 alteration complies with the requirements of WMC 21.24.400 through  
38 21.24.440, the adopted Shoreline Master Program, and other applicable state  
39 or federal permit requirements.
- 40 (d) Habitat Impact Assessment. A permit application to develop in a frequently flooded  
41 area shall include an assessment of the impact of the project on federal, state, or  
42 locally protected species and habitat, water quality, and aquatic and riparian habitat.  
43 A habitat assessment shall be one of the following:
  - 44 (i) A Biological Evaluation or Biological Assessment developed in accordance  
45 with 50 C.F.R. § 402.12;
  - 46 (ii) Documentation that the activity fits within Section 4(d) of the Endangered  
47 Species Act;
  - 48 (iii) Documentation that the activity fits within a Habitat Conservation Plan  
49 approved pursuant to Section 10 of the Endangered Species Act, where such  
50 assessment has been prepared and made available; or

- 1 (iv) A habitat impact assessment prepared in accordance with the current  
 2 adopted FEMA Regional Guidance for Floodplain Habitat Assessment and  
 3 Mitigation, FEMA Region X. The assessment shall determine if the project  
 4 would adversely affect:  
 5 (A) Species that are federal, state, or locally listed as threatened or  
 6 endangered;  
 7 (B) The primary constituent elements for critical habitat, when designated,  
 8 including but not limited to water quality, water quantity, flood  
 9 volumes, flood velocities, spawning substrate, and/or floodplain refuge  
 10 for listed salmonids;  
 11 (C) Essential fish habitat designated by the National Marine Fisheries  
 12 Service;  
 13 (D) Fish and wildlife habitat conservation areas; and  
 14 (E) Other protected areas and elements necessary for species  
 15 conservation.  
 16

17 **21.24.400 Fish and wildlife habitat conservation areas – Designation.**

18 (1) Definition. Fish and wildlife habitat conservation areas are those habitat areas that meet any  
 19 of the criteria listed below. Fish and wildlife habitat conservation areas do not include  
 20 irrigation ditches, canals, stormwater run-off devices, or other entirely artificial watercourses,  
 21 except where they exist in a natural watercourse that has been altered by humans.

22 (a) Areas with Which State or Federally Designated Endangered, Threatened, and  
 23 Sensitive Species Have a Primary Association.

- 24 (i) Federally designated endangered and threatened species are those fish and  
 25 wildlife species identified by the U.S. Fish and Wildlife Service and the  
 26 National Marine Fisheries Service that are in danger of extinction or  
 27 threatened to become endangered. The U.S. Fish and Wildlife Service and  
 28 the National Marine Fisheries Service should be consulted for current listing  
 29 status.  
 30 (ii) State designated endangered, threatened, and sensitive species are those  
 31 fish and wildlife species native to the state of Washington identified by the  
 32 Washington Department of Fish and Wildlife (WDFW), that are in danger of  
 33 extinction, threatened to become endangered, vulnerable, or declining and  
 34 are likely to become endangered or threatened in a significant portion of their  
 35 range within the state without cooperative management or removal of threats.  
 36 The Washington Department of Fish and Wildlife should be consulted for  
 37 current listing status.

38 (b) State Priority Habitat and Species. Habitats associated with state priority species or  
 39 designated as state priority habitats are considered priorities for conservation and  
 40 management. Priority species require protective habitat measures for their  
 41 perpetuation due to their population status, sensitivity to habitat alteration, and/or  
 42 recreational, commercial, or tribal importance. Priority habitats are those habitat  
 43 types or elements with unique or significant value to a diverse assemblage of  
 44 species. A priority habitat may consist of a unique vegetation type or dominant plant  
 45 species, a described successional stage, or a specific structural element. Priority  
 46 habitats and species are identified by the Washington Department of Fish and  
 47 Wildlife.

48 (c) Habitat and Species of Local Importance. Habitats and species of local importance  
 49 are those identified by the City of Woodinville that due to their population status, or  
 50 sensitivity to habitat manipulation, warrant protection.

- 51 (i) The following species are designated as species of local importance:

1  
2

**Table 21.24.400(c)(i) – Species of Local Importance**

<b>Common Name</b>	<b>Scientific Name</b>
Bald eagle	<i>Haliaeetus leucocephalus</i>
Peregrine falcon	<i>Falco peregrines</i>
Common loon	<i>Gavia immer</i>
Pileated woodpecker	<i>Dryocopus pileatus</i>
Vaux's swift	<i>Chaetura vauxi</i>
Purple martin	<i>Progne subis</i>
Western grebe	<i>Aechmophorus occidentalis</i>
Great blue heron	<i>Ardea herodias</i>
Green heron	<i>Butorides virescens</i>
Osprey	<i>Pandion haliaetus</i>
Western big-eared bat	<i>Plecotus townsendii</i>
Keen's myotis	<i>Myotis keenii</i>
Long-eared myotis	<i>Myotis evotis</i>
Oregon spotted frog	<i>Rana pretiosa</i>
Western pond turtle	<i>Clemmys marmorata</i>
Bull trout	<i>Salvelinus confluentus</i>
Chinook salmon	<i>Oncorhynchus tshawyscha</i>
Coho salmon	<i>Oncorhynchus kisutch</i>
Sockeye/kokanee salmon	<i>Oncorhynchus nerka</i>
River lamprey	<i>Lampetra ayresi</i>

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(ii) Nominations for habitats or species of local importance shall be processed as a Type V permit pursuant to Chapter 17.07 WMC. Nominations for habitats or species of local importance shall demonstrate the following:

- (A) Habitat or species rarity or vulnerability to rarity, as evidenced by restricted, small, or declining species population and habitats or community loss or degradation;
- (B) The need for protection, maintenance, and/or restoration of the nominated habitat to ensure the long-term survival of a species;
- (C) If applicable, the ability of the site to maintain connectivity between habitat areas or to contribute significantly to regional biodiversity as evidenced by species use, richness, abundance, and/or rarity;
- (D) Why special protection is needed and how existing county, state and federal programs and regulations do not provide adequate protection; and
- (E) Any proposed management strategies for the affected species or habitat supported by best available science.

(d) Streams and Watercourses. Streams shall be classified using the current approved version of the State Water Typing System pursuant to WAC 222-16-030 and WAC 222-16-031. Streams meeting the designation criteria below and all associated riparian habitat areas, identified as stream buffers in this chapter, are subject to the provisions of this chapter.

**Table 21.24.400(1)(d) – Stream Classifications**

Classification	Brief Description	Full Description
Type S	Shoreline of the State	All waters, within their bank-full width, as inventoried as "shorelines of the state" under chapter 90.58 RCW and the rules promulgated pursuant to chapter 90.58 RCW including periodically inundated areas of their associated wetlands. Within the City of Woodinville, the Sammamish River and Little Bear Creek are designated as Type S streams.
Type F	Fish bearing stream (perennial or seasonal)	<p>Segments of natural waters other than Type S Waters, which are within the bankfull widths of defined channels and periodically inundated areas of their associated wetlands, or within lakes, ponds, or impoundments having a surface area of 0.5 acre or greater at seasonal low water and which in any case contain fish habitat or are described by one of the following four categories:</p> <ul style="list-style-type: none"> <li>(a) Waters, which are diverted for domestic use by more than 10 residential or camping units or by a public accommodation facility licensed to serve more than 10 persons, where such diversion is determined by the department to be a valid appropriation of water and the only practical water source for such users. Such waters shall be considered to be Type F Water upstream from the point of such diversion for 1,500 feet or until the drainage area is reduced by 50 percent, whichever is less;</li> <li>(b) Waters, which are diverted for use by federal, state, tribal or private fish hatcheries. Such waters shall be considered Type F Water upstream from the point of diversion for 1,500 feet, including tributaries if highly significant for protection of downstream water quality. The department may allow additional harvest beyond the requirements of Type F Water designation provided the department determines after a landowner-requested on-site assessment by the Washington Department of Fish and Wildlife, Washington Department of Ecology, the affected tribes and interested parties that: <ul style="list-style-type: none"> <li>(i) The management practices proposed by the landowner will adequately protect water quality for the fish hatchery; and</li> <li>(ii) Such additional harvest meets the requirements of the water type</li> </ul> </li> </ul>

Classification	Brief Description	Full Description
		<p>designation that would apply in the absence of the hatchery.</p> <p>(c) Waters, which are within a federal, state, local, or private campground having more than 10 camping units: provided, that the water shall not be considered to enter a campground until it reaches the boundary of the park lands available for public use and comes within 100 feet of a camping unit, trail or other park improvement;</p> <p>(d) Riverine ponds, wall-based channels, and other channel features that are used by fish for off-channel habitat. These areas are critical to the maintenance of optimum survival of fish. This habitat shall be identified based on the following criteria:</p> <p>(i) The site must be connected to a fish habitat stream and accessible during some period of the year; and</p> <p>(ii) The off-channel water must be accessible to fish.</p>
Type Np	Non-fish bearing perennial stream	All segments of natural waters within the bankfull width of defined channels that are perennial nonfish habitat streams. Perennial streams are flowing waters that do not go dry any time of a year of normal rainfall and include the intermittent dry portions of the perennial channel below the uppermost point of perennial flow.
Type Ns	Non-fish bearing seasonal stream	All segments of natural waters within the bankfull width of the defined channels that are not Type S, F, or Np Waters. These are seasonal, nonfish habitat streams in which surface flow is not present for at least some portion of a year of normal rainfall and are not located downstream from any stream reach that is a Type Np Water. Ns Waters must be physically connected by an aboveground channel system to Type S, F, or Np Waters.

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(e) Naturally Occurring Ponds Under 20 Acres. Naturally occurring ponds are those ponds under 20 acres and their submerged aquatic beds that provide fish or wildlife habitat, including those artificial ponds intentionally created from dry areas in order to mitigate impacts to ponds. Naturally occurring ponds do not include ponds deliberately designed and created from dry sites, such as canals, detention facilities, wastewater treatment facilities, farm ponds, temporary construction ponds, and landscape amenities, unless such artificial ponds were intentionally created for mitigation.

- 1 (f) Waters of the State. Waters of the state include lakes, ponds, streams, inland waters,
- 2 underground waters, and all other surface waters and watercourses within the
- 3 jurisdiction of the State of Washington, as classified in WAC 222-16-031.
- 4 (g) Areas of Rare Plant Species and High Quality Ecosystems. Areas of rare plant
- 5 species and high quality ecosystems are identified by the Washington State
- 6 Department of Natural Resources through the Natural Heritage Program.
- 7 (h) Native growth protection areas (NGPA) and other areas designated by the City.
- 8 (2) Fish and wildlife habitat conservation areas are usually found in conjunction with another
- 9 critical area listed in this chapter. The critical areas report shall address all criteria for each
- 10 critical area specifically.

11  
12 **21.24.410 Fish and wildlife habitat conservation areas – Development standards.**

13 (1) Standard Buffers. Activities and uses shall be prohibited within fish and wildlife habitat

14 conservation areas and their buffers, except as provided for in this chapter.

15 (a) Habitat Conservation Area Buffers. The City shall require the establishment of buffer

16 areas for activities adjacent to habitat conservation areas, when needed to protect

17 habitat conservation areas. Buffers shall consist of an undisturbed area of native

18 vegetation or areas identified for restoration established to protect the integrity,

19 functions, and values of the affected habitat. Required buffer widths shall reflect the

20 sensitivity of the habitat and the type and intensity of human activity proposed to be

21 conducted nearby, and shall be consistent with the management recommendations

22 issued by the Washington Department of Fish and Wildlife.

23 (b) Stream Buffers. Stream buffers shall be established for habitats that include aquatic

24 and terrestrial ecosystems that mutually benefit each other and that are buffers

25 located adjacent to rivers, perennial or intermittent streams, seeps, and springs.

26 (i) Stream Buffer Widths. The stream buffers shall be determined according to

27 the stream type shown in Table 21.24.410(1)(b)(i). Widths shall be measured

28 outward in each direction on the horizontal plane from the ordinary high water

29 mark or from the top of the bank if the ordinary high water mark cannot be

30 identified.

31  
32 **Table 21.24.410(1)(b)(i) – Stream Buffer Widths**

Stream Type	Standard Area Width
S	Buffers established per Woodinville Shoreline Master Program (SMP)
F	140 feet
Np	70 feet
Ns	50 feet

33  
34 (ii) Measurement. The outer edge of the stream buffer shall be delineated

35 through a survey and field investigation by a qualified professional.

36 (iii) Increased Widths. An increased buffer shall be required in accordance with

37 the recommendations of a qualified professional and the best available

38 science in the following circumstances:

39 (A) Where the standard width is insufficient to prevent habitat degradation

40 and to protect the structure and functions of the habitat area;

- 1 (B) Where the frequently flooded area exceeds the standard stream  
2 buffer, the width shall extend to the outer edge of the frequently  
3 flooded area;
- 4 (C) Where the channel migration zone exceeds the standard stream  
5 buffer, the width shall extend to the outer edge of the channel  
6 migration zone; or
- 7 (D) The habitat area is in an area of high blowdown potential, the stream  
8 buffer shall be expanded an additional 50 feet on the windward side.
- 9 (iv) Urban Stream Designation. The City may approve further decreases to buffer  
10 widths on streams designated as "urban" in accordance with the  
11 recommendations of a qualified professional biologist and the best available  
12 science on a case-by-case basis. No buffer shall be reduced on a stream  
13 designated as "urban" to less than 50 feet wide unless the stream is not used  
14 by fish whereas the minimum buffer will be 35 feet. Stream enhancement  
15 measures shall be required to improve overall stream function. The City may  
16 designate a stream as "urban" if all of the following criteria are met:
- 17 (A) The stream is not a Type S stream;
- 18 (B) The stream has degraded channel conditions (e.g., presence of  
19 piping, sedimentation, channelization, etc.);
- 20 (C) The stream has buffers that are currently degraded or developed;
- 21 (D) The portion of the buffer affecting the subject property or development  
22 is located within the CBD, GB, or I zones;
- 23 (E) Stream enhancement shall be sufficient to protect stream buffer  
24 functions and values based on site-specific characteristics and must  
25 include enhancement measures implemented to provide a net  
26 improvement in overall stream and buffer function and value.
- 27 (2) Buffer Averaging. The minimum buffer width may be averaged in accordance with an  
28 approved critical areas report using the best available science and any management  
29 recommendations issued by the Washington Department of Fish and Wildlife. Averaging of  
30 buffer widths may only be allowed if all of the following criteria are met:
- 31 (a) It will provide additional protection to the fish and wildlife habitat conservation area  
32 and result in a net improvement of the habitat functions and values;
- 33 (b) It will not adversely affect salmonid habitat;
- 34 (c) The buffer width is not reduced by more than 25 percent of the standard width in any  
35 one location;
- 36 (d) It will provide additional natural resource protection, such as buffer enhancement;
- 37 (e) The total area contained in the buffer area after averaging is no less than that which  
38 would be contained within the standard buffer;
- 39 (f) The proposal includes revegetation and restoration of the averaged buffer using  
40 native plants; and
- 41 (g) Buffer averaging is not used in conjunction with a stream buffer reduction or urban  
42 stream designation.
- 43 (3) Building Setback. A minimum 10-foot building setback shall be required from the edge of the  
44 buffer for any building or structure to ensure adequate distance for maintenance and repair  
45 without encroaching into the buffers. Trails, sidewalks, or stormwater facilities may be  
46 located in the building setback as long as access for maintenance will not result in adverse  
47 impacts to the buffer.
- 48 (4) Protection. Whenever activities are proposed in or adjacent to a habitat conservation area  
49 with which state or federally endangered or threatened species have a primary association,  
50 such area shall be protected through the application of measures in accordance with a

1 critical areas report and approved by the city and guidance provided by the appropriate state  
2 and federal agencies.

3 (5) Special Conditions. Buffers shall also be subject to modifications under the following site  
4 conditions:

5 (a) Geologically Sensitive Areas. The buffer or abutting uplands include a geologically  
6 sensitive area. The buffer width shall be the greater of either the required buffer or  
7 twenty-five feet beyond the top of the hazard area;

8 (b) Wetlands. Any fish and wildlife habitat conservation area adjoined by a riparian  
9 wetland shall have the buffer required for the habitat conservation area involved or  
10 the buffer which applies to the wetland, whichever is greater; or

11 (c) Other Critical Areas. If the habitat conservation area buffer is located adjacent to  
12 other critical areas, a larger buffer shall be required to protect other critical areas in  
13 accordance to the recommendations of a qualified professional and best available  
14 science.

15 (6) Signage and Fencing. Temporary and permanent signs and fencing shall be installed along  
16 the outer boundary of the fish and wildlife habitat conservation area buffer in accordance  
17 with WMC 21.24.140.

18 (7) Livestock. Property owners shall implement a farm management plan or standards to protect  
19 and enhance water quality pursuant to Chapter 21.30 WMC.

20 (8) Seasonal Restrictions. When a species is more susceptible to adverse impacts during  
21 specific periods of the year, as determined by the Washington State Department of Fish and  
22 Wildlife, seasonal restrictions may apply. Larger buffers may be required and activities may  
23 be further restricted during the specified season.

24  
25 **21.24.420 Fish and wildlife habitat conservation areas – Permitted activities.**

26 (1) Approval of Activities. The City shall condition approvals of activities allowed within or  
27 adjacent to a habitat conservation area or its buffers, as necessary to minimize or mitigate  
28 any potential adverse impacts. Conditions shall be based on the best available science and  
29 may include, but are not limited to, the following:

30 (a) Establishment of buffer zones;

31 (b) Preservation of critically important vegetation and/or habitat features such as snags  
32 and downed wood;

33 (c) Limitation of access to the habitat area, including fencing to deter unauthorized  
34 access;

35 (d) Seasonal restriction of construction activities;

36 (e) Establishment of a duration and timetable for periodic review of mitigation activities;  
37 and

38 (f) Requirement of a performance bond, when necessary, to ensure completion and  
39 success of proposed mitigation.

40 (2) Hazardous Substances. The use of hazardous substances, pesticides, and fertilizers in the  
41 stream and its buffer is prohibited.

42 (3) Non-native Species. The introduction of any plant, wildlife, or fish species not indigenous to  
43 the region shall be prohibited from fish and wildlife habitat conservation areas unless  
44 authorized by a state or federal permit or approval.

45 (4) Alterations. Alterations to fish and wildlife habitat conservation areas and their buffers,  
46 except for in-stream environments, may be allowed in addition to those established in WMC  
47 21.24.040 and WMC 21.24.050. Where applicable, activities and uses shall also be subject  
48 to the Woodinville Shoreline Master Program (SMP).

49 (a) Utilities. Utilities may be allowed within fish and wildlife habitat conservation areas if:

50 (i) No practical alternative location is available;

51 (ii) The requirements for sewer utility corridors in WMC 21.24.320 are met;

- 1 (iii) Joint use of an approved utility corridor by more than one utility may be  
2 allowed; and
- 3 (iv) The utility corridor meets the provisions of Policies U-1.5 and U-1.8 of the  
4 City of Woodinville Comprehensive Plan.
- 5 (b) Surface Water Management Activities and Facilities. The following may be allowed  
6 within fish and wildlife habitat conservation areas as follows:
- 7 (i) Surface water discharge to a stream from a detention facility, presettlement  
8 pond or other surface water management activity or facility may be allowed if  
9 the discharge is in compliance with the City's adopted surface water design  
10 manual;
- 11 (ii) Storm Water Management Facilities. Grass-lined swales and dispersal  
12 trenches may be located in the outer 25 percent of the buffer area. All other  
13 surface water management facilities are not allowed within the buffer area.
- 14 (c) Trails. Public and private trails, and/or visual access to the habitat conservation area  
15 may be allowed if
- 16 (i) Trail surface shall not be made of impervious materials, except that public  
17 multi-purpose trails may be made of impervious materials if they meet all  
18 other requirements including water quality and quantity; and
- 19 (ii) Buffers shall be expanded, where possible, equal to the width of the trail  
20 corridor including disturbed areas.
- 21 (5) The following shall apply for areas with endangered or threatened species:
- 22 (a) No development shall be allowed within a habitat conservation area or its buffer with  
23 which state or federally endangered, threatened, or sensitive species have a primary  
24 association, except that which is provided for by a management plan established by  
25 the Washington Department of Fish and Wildlife or applicable state or federal  
26 agency.
- 27 (i) Areas shall be protected through the application of protection measures in  
28 accordance with a critical areas report prepared by a qualified professional  
29 and approved by the City.
- 30 (ii) Approval for alteration of land adjacent to the habitat conservation area or its  
31 buffer shall not occur prior to consultation with the Washington State  
32 Department of Fish and Wildlife for animal species and the Washington  
33 Department of Natural Resources for plant species and other appropriate  
34 federal or state agency.
- 35 (b) Bald Eagle Habitat.
- 36 (i) Bald eagle habitat shall be protected pursuant to the Washington State Bald  
37 Eagle Protection Rules (WAC 232-12-292) and the Federal Bald Eagle  
38 Protection Act.
- 39 (ii) Whenever activities are proposed within 800 feet of a verified nest territory or  
40 communal roost or within a quarter-mile of a shoreline foraging area, a critical  
41 areas report shall be developed by a qualified professional.
- 42 (iii) The applicant shall consult with US Fish and Wildlife Service to determine if a  
43 permit is required.
- 44 (i) The City shall verify the location of eagle management areas for each  
45 proposed activity.
- 46 (c) Great Blue Heron Rookeries.
- 47 (i) A buffer equal to the distance of 820 feet radius measured from the outermost  
48 nest tree in the rookery will be established around an active rookery. This  
49 area will be maintained in native vegetation.

- 1 (ii) Between January 1st and July 31st, no clearing, grading or land disturbing  
2 activity shall be allowed within 900 feet of the rookery, unless approved by  
3 the City and Washington Department of Fish and Wildlife.  
4 (iii) Approval of all activities requiring permits shall not occur within 900 feet of a  
5 heron rookery prior to the approval of a critical areas report by the City and  
6 Washington Department of Fish and Wildlife.  
7 (d) Anadromous Fish.  
8 (i) All activities, uses, and alterations proposed to be located in water bodies  
9 used by anadromous fish or in areas that affect such water bodies shall give  
10 special consideration to the preservation and enhancement of anadromous  
11 fish habitat, including, but not limited to the following standards:  
12 (A) Activities shall be timed to occur only during the allowable work  
13 window as designated by the Washington State Department of Fish  
14 and Wildlife for the applicable species;  
15 (B) An alternative alignment or location for the activity is not feasible;  
16 (C) The activity is designed so that it will not degrade the functions or  
17 values of the fish habitat or other critical areas;  
18 (D) Shoreline erosion control measures shall be designed to use  
19 bioengineering methods or soft armoring techniques, according to an  
20 approved critical areas report; and  
21 (E) Any impacts to the functions or values of the habitat conservation  
22 area are mitigated in accordance with an approved critical areas  
23 report.  
24 (ii) Structures that prevent the migration of salmonids shall not be allowed in the  
25 portion of water bodies currently or historically used by anadromous fish. Fish  
26 bypass facilities shall be provided that allow the upstream migration of adult  
27 fish and shall prevent fry and juveniles migrating downstream from being  
28 trapped or harmed.  
29 (iii) Fills, when authorized pursuant to the City of Woodinville's Shoreline  
30 Management Master Program, shall not adversely impact anadromous fish or  
31 their habitat or shall mitigate any unavoidable impacts, and shall only be  
32 allowed for a water-dependent use.  
33 (6) Alterations to streams and their buffers may be allowed in addition to those established in  
34 WMC 21.24.040 and the Woodinville Shoreline Master Program for Type S streams, as  
35 follows:  
36 (a) Existing Roads. Widening of existing roads may be allowed on the outer 25 percent  
37 of the buffer area if:  
38 (i) There is no practical alternative access with less adverse environmental  
39 impact;  
40 (ii) The proposal minimizes impact to the stream and provides mitigation for  
41 unavoidable impacts through restoration, enhancement, or replacement of  
42 disturbed areas;  
43 (iii) The proposal does not change the overall stream hydrology;  
44 (iv) The proposal does not diminish the flood storage capacity of the stream;  
45 (v) The proposal is constructed during summer low water periods; and  
46 (vi) The proposal is the minimum size or length necessary to provide access.  
47 (b) Stream Crossings. The use of existing crossings, including but not limited to utility  
48 corridors, road and railroad rights-of-way across streams or buffers for public or  
49 private trails is preferred to new crossings. Stream crossings may be allowed if:  
50 (i) All crossings use bridges or other construction techniques in accordance with  
51 best management practices, which do not disturb the stream bed or bank,

- 1                   except that bottomless culverts or other appropriate methods demonstrated  
2                   to provide fisheries protection may be used for Type F or Np streams if the  
3                   applicant demonstrates that such methods and their implementation will pose  
4                   no harm to the stream or inhibit migration of fish;
- 5                   (ii) All crossings are constructed during the summer low flow and are timed to  
6                   avoid stream disturbance during periods when use is critical to resident or  
7                   anadromous fish including salmonids;
- 8                   (iii) Crossings do not occur over resident or anadromous fish spawning areas  
9                   unless the City determines that no other possible crossing site exists;
- 10                  (iv) Bridge piers or abutments are not placed within the FEMA floodway or the  
11                  ordinary high water mark;
- 12                  (v) Crossings do not diminish the flood-carrying capacity of the stream;
- 13                  (vi) Underground utility crossings are laterally drilled and located at a depth of  
14                  four feet below the maximum depth of scour for the base flood predicted by a  
15                  civil engineer licensed by the State of Washington; and
- 16                  (vii) The number of crossings is minimized and consolidated to serve multiple  
17                  purposes and properties whenever possible.
- 18                  (c) Stream Relocations. Relocations may be allowed subject to the following limitations:
- 19                   (i) Type F, Np, and Ns streams as part of a public road project for which a public  
20                   agency and utility exception is granted pursuant to WMC 21.24.060;
- 21                   (ii) Type F, Np, and Ns streams for the purpose of enhancing or restoring  
22                   resources in the stream if:
- 23                           (A) Appropriate floodplain protection measures are used;
- 24                           (B) The relocation occurs on the site, except that relocation off the site  
25                           may be allowed if the applicant demonstrates that any on-site  
26                           relocation is impracticable, the applicant provides all necessary  
27                           easements and waivers from affected property owners and the off-site  
28                           location is in the same drainage sub-basin as the original stream; and
- 29                           (C) A critical areas report shows that the relocation is beneficial to fish  
30                           and wildlife habitat.
- 31                   (iii) Relocations are constructed during the summer low flow and are timed to  
32                   avoid stream disturbance during periods when use is critical to resident or  
33                   anadromous fish including salmonids;
- 34                   (iv) Streams shall not be relocated solely for development purposes; and
- 35                   (v) The applicant shall demonstrate, based on information provided by a civil  
36                   engineer and a qualified biologist, that:
- 37                           (A) Equivalent base flood storage volume and function will be  
38                           maintained;
- 39                           (B) No adverse impact to local groundwater will occur;
- 40                           (C) No increase in velocity will occur upstream or downstream;
- 41                           (D) No increase in the sediment load will occur upstream or downstream;
- 42                           (E) Requirements set out in the mitigation plan are met;
- 43                           (F) Relocation conforms to other applicable laws; and
- 44                           (G) All work will be carried out under the direct supervision of a qualified  
45                           biologist.
- 46                   (vi) The applicant shall obtain all required state and federal permits and  
47                   authorization prior to conducting site work.
- 48                  (d) Stream Channel Stabilization. A stream channel may be stabilized if:
- 49                   (i) Movement of the stream channel threatens existing residential or commercial  
50                   structures, public facilities or improvements, unique natural resources or the  
51                   only existing access to property;

- 1 (ii) Stabilization is done in compliance with the requirements of WMC 21.24.350  
2 through 21.24.380; and  
3 (iii) Soft-bank stabilization techniques are utilized unless the applicant  
4 demonstrates that soft-bank techniques are not a reasonable alternative due  
5 to site-specific soil, geologic and/or hydrologic conditions.  
6 (e) Enhancements. Stream enhancement not associated with any other development  
7 proposal may be allowed if accomplished according to a plan for its design,  
8 implementation, maintenance, and monitoring prepared by a civil engineer and a  
9 qualified biologist and carried out under the direct supervision of a qualified biologist  
10 pursuant to provisions of this chapter.  
11 (f) Stream Restoration. A minor stream restoration project for fish habitat enhancement  
12 may be allowed if the restoration is:  
13 (i) Sponsored or approved by a public agency with a mandate to do such work;  
14 (ii) Not associated with mitigation of a specific development proposal;  
15 (iii) Limited to placement of rock weirs, log controls, spawning gravel, culvert  
16 replacement and other specific habitat improvements for resident and  
17 anadromous fish including salmonid;  
18 (iv) Involves the use of hand labor and light equipment; and or the use of  
19 helicopters and cranes that deliver supplies to the project site; provided, that  
20 they have no contact with critical areas or their buffers; and  
21 (v) Performed under the direct supervision of a qualified biologist.  
22

23 **21.24.430 Fish and wildlife habitat conservation area – Critical areas report additional**  
24 **requirements.**

- 25 (1) In addition to the general critical areas report requirements of WMC 21.24.110, critical areas  
26 reports for fish and wildlife habitat conservation areas shall include the following information:  
27 (a) Prepared by a Qualified Professional. The critical areas report shall be prepared by a  
28 wildlife, stream or wetland biologist or scientist. The qualified professional shall have  
29 a minimum of five years of experience in the field and experience in preparing  
30 reports for fish and wildlife habitat conservation areas.  
31 (b) Areas Addressed in Critical Areas Report. The following areas shall be addressed in  
32 a critical areas report for habitat conservation areas:  
33 (i) The project area of the proposed activity;  
34 (ii) All habitat conservation areas and recommended buffers within 200 feet of the  
35 project area; and  
36 (iii) All shoreline areas, floodplains, other critical areas, and related buffers within  
37 200 feet of the project area.  
38 (c) Habitat Assessment. The report shall include an assessment of the presence or  
39 absence of potential critical fish or wildlife habitat. A habitat assessment shall include  
40 the following information:  
41 (i) Extent of fish and wildlife habitat areas and required buffers;  
42 (ii) Existing habitat area acreage;  
43 (iii) Vegetative, faunal, and hydrologic characteristics;  
44 (iv) Identification of species of local importance, priority species, or endangered,  
45 threatened, sensitive, or candidate species that have a primary association  
46 with habitat on or adjacent to the project area;  
47 (v) Assessment of potential project impacts to the use of the site by the species;  
48 (vi) A discussion of any federal, state, or local special management  
49 recommendations, including Washington Department of Fish and Wildlife  
50 habitat management recommendations, that have been developed for  
51 species or habitats located on or adjacent to the project area; and

- 1 (vii) A detailed discussion of the direct and indirect potential impacts on habitat  
2 by the project, including potential impacts to water quality.
- 3 (d) Proposed Mitigation. If required, a mitigation plan consistent with WMC 21.24.120  
4 and WMC 21.24.440. The mitigation plan shall include a written assessment and  
5 accompanying maps of the mitigation area, including the following information at a  
6 minimum:
- 7 (i) Prohibition or limitation of development activities within the fish and wildlife  
8 habitat conservation area;
  - 9 (ii) Establishment of a buffer around the fish and wildlife habitat conservation  
10 area;
  - 11 (iii) Retention of certain vegetation or areas of vegetation critically important to  
12 the listed species;
  - 13 (iv) Limitation of access to the fish and wildlife habitat conservation area and  
14 buffer;
  - 15 (v) Seasonal restrictions on construction activities on the subject property;
  - 16 (vi) Clustering of development on the subject property as appropriate; and
  - 17 (vii) Preservation or creation of a habitat area for the listed species.
- 18 (e) Habitat Management. When appropriate due to the type of habitat or species  
19 present or the project area conditions, the City may also require a habitat  
20 management plan to include:
- 21 (i) A discussion of ongoing management practices that will protect habitat after  
22 the project site has been developed, including proposed monitoring and  
23 maintenance programs;
  - 24 (ii) An evaluation by the Washington State Department of Fish and Wildlife,  
25 affected tribes, or other qualified expert regarding the applicant's analysis and  
26 the effectiveness of any proposed mitigating measures or programs, to  
27 include any recommendations as appropriate; and
  - 28 (iii) A request for consultation with the Washington Department of Fish and  
29 Wildlife, affected tribes or other appropriate agency; and
  - 30 (iv) Detailed surface and subsurface hydrologic features both on and adjacent to  
31 the site.

32  
33 **21.24.440 Fish and wildlife habitat conservation areas – Mitigation.**

- 34 (1) General. Mitigation of alterations to habitat conservation areas shall achieve equivalent or  
35 greater biologic functions and shall include mitigation for adverse impacts upstream or  
36 downstream of the development proposal site as appropriate. Mitigation shall be supported  
37 by best available science and address each function affected by the alteration to achieve  
38 functional equivalency or improvement on a per function basis. Mitigation should occur in  
39 the same sub-drainage basin as the habitat.
- 40 (2) Sites. Mitigation sites shall be located to achieve contiguous wildlife habitat corridors in  
41 accordance with a mitigation plan and habitat management plan to minimize the isolating  
42 effects of development on habitat areas. Mitigation of aquatic habitat shall be located within  
43 the same aquatic ecosystem as the area disturbed.
- 44 (3) Restoration. Restoration or mitigation shall be required as part of a development proposal  
45 whereby impacts, either direct or indirect, to the habitat conservation area occur.  
46 Restoration shall also be required when a habitat conservation area or its buffer is altered in  
47 violation of law or without any specific permission or approval by the City. A mitigation plan  
48 for the restoration or mitigation, included as part of the critical areas report, shall  
49 demonstrate that:
- 50 (a) Habitat conservation area has been degraded and will not be further degraded by the  
51 restoration or mitigation activity;

- 1 (b) Restoration or mitigation will reliably and demonstrably improve the water quality and  
2 fish and wildlife habitat;
- 3 (c) Restoration or mitigation will result in no net loss and no significant adverse impact  
4 will occur to habitat functions; and
- 5 (d) On sites where nonnative vegetation was cleared, restoration shall include  
6 installation of native vegetation with a density equal to or greater than the  
7 predevelopment site conditions; and
- 8 (e) Restoration or mitigation will assist in stabilizing the stream channel.
- 9 (4) Stream Restoration and Mitigation. All restoration and/or mitigation projects for streams shall  
10 meet the following:
- 11 (a) All work shall be carried out under the direct supervision of a qualified biologist;
- 12 (b) Basin analysis shall be performed to determine hydrologic conditions;
- 13 (c) Natural channel dimensions shall be replicated including its depth, width, length, and  
14 gradient at the original location, and the original horizontal alignment (meander  
15 lengths) shall be replaced;
- 16 (d) Identical or similar materials shall be used to restore the stream bottom;
- 17 (e) Bank and buffer configuration shall be restored to its original condition;
- 18 (f) Channel, bank and buffer areas shall be replanted with native vegetation which  
19 replicates the original vegetation in species, sizes and densities; and
- 20 (g) Pre-existing biologic functions of the stream shall be recreated.
- 21
- 22 (5) Stream Replacement or Enhancement. Replacement or enhancement for approved stream  
23 or buffer alterations shall be accomplished in streams and on the site unless the applicant  
24 demonstrates that:
- 25 (a) Enhancement or replacement on the site is not possible or on-site opportunities do  
26 not have a high likelihood of success due to development pressures, adjacent land  
27 uses, or on-site buffers or connectivity are inadequate;
- 28 (b) Off-site location is in the same drainage sub-basin as the original stream; and
- 29 (c) Greater biologic and hydrologic functions will be achieved.
- 30 (6) Surface Water Management. Surface water management or flood control alterations shall  
31 not be considered enhancement unless other functions are simultaneously improved.
- 32 (7) Daylighting. Daylighting a stream is encouraged when redeveloping. The Director may  
33 modify the requirements pertaining to aquatic areas and their buffers, when locating or day  
34 lighting a stream.
- 35 (8) Monitoring and Maintenance. Mitigation sites shall be monitored and maintain consistent  
36 with WMC 21.24.130.
- 37
- 38



STATE OF WASHINGTON

DEPARTMENT OF COMMERCE

1011 Plum Street SE • PO Box 42525 • Olympia, Washington 98504-2525 • (360) 725-4000  
[www.commerce.wa.gov](http://www.commerce.wa.gov)

March 21, 2016

Jennifer Kuhn  
City Clerk  
City of Woodinville  
17301 - 133rd Avenue Northeast  
Woodinville, Washington 98072

Dear Ms. Kuhn:

Thank you for sending the Washington State Department of Commerce (Commerce) the following materials as required under RCW 36.70A.106. Please keep this letter as documentation that you have met this procedural requirement.

**City of Woodinville - Adopted Ordinance No. 605 concerning the city critical area code; adopting findings; amending Chapter 21.06 WMC and repealing Chapter 21.24 WMC; adopting a new Chapter 21.24 WMC development standards - critical areas for regulating critical aquifer recharge areas, geological hazard areas, flood hazard areas, fish and wildlife conservation areas, and wetlands as required by the Growth Management Act; making findings of fact and the following amendments; providing for severability; establishing an effective date and for summary publication by title only. These materials were received on March 17, 2016 and processed with the Material ID # 22187.**

**City of Woodinville - Adopted Ordinance No. 626 adopting zoning amendments to Chapter 21.08 WMC permitted uses and to the city's zoning map pursuant to RCW 35A.63.220 and RCW 36.70A.390; and providing for severability; and establishing and effective date. These materials were received on March 17, 2016 and processed with the Material ID # 22188.**

We have forwarded a copy of this notice to other state agencies.

If this submitted material is an adopted amendment, then please keep this letter as documentation that you have met the procedural requirement under RCW 36.70A.106.

If you have submitted this material as a draft amendment, then final adoption may occur no earlier than May 16, 2016. Please remember to submit the final adopted amendment to Commerce within ten (10) days of adoption.

If you have any questions, please contact Growth Management Services at [reviewteam@commerce.wa.gov](mailto:reviewteam@commerce.wa.gov), or call Dave Andersen (509) 434-4491.

Sincerely,

Review Team  
Growth Management Services



STATE OF WASHINGTON

DEPARTMENT OF COMMERCE

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2016 APR 25 AM 8 14  
CITY OF WOODINVILLE

April 21, 2016

The Honorable Bernie Talmas  
Mayor of Woodinville  
17301 133<sup>rd</sup> Avenue Northeast  
Woodinville, Washington 98072

Dear Mayor Talmas:

Thank you for sending Growth Management Services adopted Ordinance No. 605 and Ordinance No. 626 that we received on March 17, 2016. These materials indicate the completion of the comprehensive plan and development regulation update process required under RCW 36.70A.130. Your community has reviewed its comprehensive plan and development regulations, including critical areas, to ensure the community is growing as envisioned and to bring your plan up to date with the latest laws and regulations. We recognize the substantial investment of time, energy, and resources that these documents represent, and we congratulate you for completing this process.

Congratulations to you, your planning commission, staff, and involved citizens for the good work represented by your update. If you have any questions or concerns about our comments or any other growth management issues, please call Anthony Boscolo at (360) 259-6795. We extend our continued support to the City of Woodinville in achieving the goals of growth management.

Sincerely,

A handwritten signature in black ink, appearing to read "Jeffrey S. Wilson".

Jeffrey S. Wilson, AICP  
Senior Managing Director  
Growth Management Services

AB:JSW:lw

cc: David Kuhl, AICP, Development Services Director, City of Woodinville  
David Andersen, AICP, Eastern Region Manager, Growth Management Services  
Ike Nwankwo, Western Region Manager, Growth Management Services  
Anthony Boscolo, AICP, Senior Planner, Growth Management Services

RECEIVED

MAY - 6 2016

City of Woodinville



April 29, 2016

Bernie Talmas, Mayor  
City of Woodinville  
17301 133<sup>rd</sup> Avenue NE  
Woodinville, WA 98072

Dear Mayor Talmas,

I would like to extend my thanks to you and your staff for working with PSRC through the comprehensive plan update and certification process, as well as my congratulations on completing the periodic update. On February 25, 2016, the Puget Sound Regional Council's Executive Board acted to certify the City of Woodinville Comprehensive Plan. This recognizes that the majority of transportation-related provisions of the plan meet certification requirements – including conformity with Growth Management Act requirements for transportation planning and consistency with VISION 2040 and Transportation 2040. We have appreciated working with your staff through this process and congratulate the city on this important accomplishment.

The Growth Management Act emphasizes coordinated planning to make progress towards our shared goals and VISION 2040 has been adopted to provide an integrated and collaborative approach. This regional framework relies on local implementation for its success, and the City of Woodinville Comprehensive Plan goes a long way towards advancing many of the provisions in VISION 2040.

PSRC has prepared a **certification and consistency report** (attached) that contains a summary of PSRC's review of the City of Woodinville Comprehensive Plan. PSRC staff coordinated with city staff in the development of the report. The report describes the scope of the certification review as guided by the Plan Review Manual and Local Comprehensive Plan Checklist, highlights exemplary provisions of the plan, and identifies areas where future work is needed to more fully address VISION 2040, Transportation 2040, or Growth Management Act planning requirements.

Thank you for working with us through the plan review and certification process. Additional resources and information are available online at [psrc.org/growth/planreview](http://psrc.org/growth/planreview), and PSRC staff are available to provide assistance and review future plan updates as they are being developed. If you or your staff have questions or need additional information regarding the review of local plans or the certification process, please contact Erika Harris at [eharris@psrc.org](mailto:eharris@psrc.org), phone (206) 464-6360.

Sincerely,

A handwritten signature in blue ink that reads "J. W. Brown".

Josh Brown, Executive Director  
Puget Sound Regional Council

cc: Dave Kuhl, Development Services Director

# PSRC PLAN REVIEW REPORT & CERTIFICATION RECOMMENDATION

## CITY OF WOODINVILLE COMPREHENSIVE PLAN

January 28, 2016



### BACKGROUND

The Washington State Growth Management Act calls for coordination between local, regional, and state planning efforts. To advance this coordination, state law requires PSRC to certify that regional transit plans, countywide planning policies, and local comprehensive plans within the central Puget Sound region conform to: (1) established regional guidelines and principles, (2) the adopted long-range regional transportation plan, and (3) transportation planning requirements in the Growth Management Act. Within the central Puget Sound region, the multicounty planning policies in VISION 2040 have been established as the regional guidelines and principles under Revised Code of Washington (RCW) 47.80.026. Certification of local comprehensive plans is also a requirement for jurisdictions and agencies that intend to apply for PSRC funding or proceed with any project submitted into the Regional Transportation Improvement Program, regardless of funding source.

Within the central Puget Sound region, local governments and PSRC have worked together to develop an overall process ([Adopted Policy and Plan Review Process](#), Revised September 2003) for reviewing and certifying local, countywide, regional, and transit agency policies and plans.<sup>1</sup> This process also provides an opportunity to coordinate and share information related to local and regional planning. A set of materials, compiled in a [Plan Review Manual](#), provides details on the review and certification process, background, and framework. The manual also provides guidance and checklists for aligning plans and policies with [VISION 2040](#), [Transportation 2040](#), and [Growth Management Act](#) requirements.

### DISCUSSION

This report summarizes the findings and recommendations regarding the periodic update to the comprehensive plan for the City of Woodinville, adopted by the city on December 15, 2015. PSRC last certified the City of Woodinville's comprehensive plan in February 2012. PSRC staff reviewed the updated 2015 comprehensive plan and coordinated with city staff in the development of this report.

### CERTIFICATION RECOMMENDATION

Based on the review of the City of Woodinville comprehensive plan, the following action is recommended to the PSRC Growth Management Policy Board, Transportation Policy Board, and Executive Board:

**The Puget Sound Regional Council certifies that the transportation-related provisions in the City of Woodinville 2015 comprehensive plan update conform to the Growth Management Act and are consistent with multicounty planning policies and the regional transportation plan.**

The remainder of this report contains a summary of the PSRC review of the City of Woodinville comprehensive plan update. Under each heading, the scope of the certification review, as guided by the [Plan Review Manual](#) and

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<sup>1</sup> The certification requirement in the Growth Management Act is described in RCW 47.80. The specific requirements for transportation elements in local comprehensive plans are spelled out in RCW 36.70A.070. PSRC's Interlocal Agreement, Section VII, also provides direction for the review of local comprehensive plans and countywide policies (Resolution A-91-01, amended March 1998). The Council's Executive Board last updated its process for Policy and Plan Review in September 2003. The process is also described in VISION 2040, Part IV: Implementation.

Local Comprehensive Plan Checklist, is listed in high level bullets. Discussion in each topic area highlights exemplary provisions of the plan, as well as issues identified through the certification review where future work is needed to more fully address VISION 2040, Transportation 2040, and Growth Management Act planning requirements.

## Part I: Conformity with Growth Management Act Transportation Planning Requirements

### SCOPE OF REVIEW

The Growth Management Act (RCW 36.70A.070(6)) includes several requirements related to transportation elements in local comprehensive plans. These requirements are summarized as follows:

**Land use assumptions and forecasts of travel demand** that are internally consistent and consistent with growth targets.

**Service and facility needs**, including inventories of existing facilities, and level-of-service standards and concurrency provisions that address multiple modes of travel, planned land uses and densities, and state highways.

**Financing and investments**, including a multiyear financing plan and reassessment strategy to address potential funding shortfalls.

**Intergovernmental coordination** with neighboring cities, counties, and regional and state agencies.

**Demand management**, including programs to implement the Commute Trip Reduction Act.

**Pedestrian and bicycle planning**, including project funding and capital investments, education, and safety.

**Land uses adjacent to airports**, identifying relevant facilities, existing and planned uses, and policies that discourage incompatible uses.

Air quality is largely an interjurisdictional issue in which each jurisdiction's travel behaviors, measured through vehicle emissions, affect the regional airshed. The Washington Administrative Code (WAC) requires local transportation elements and plans to include "policies and provisions that promote the reduction of criteria pollutants" for mobile sources (WAC 173-420-080). When PSRC reviews plans, it also certifies that the comprehensive plans include air quality policies and provisions, including a commitment to meeting the requirements of applicable federal and state air quality legislation.

### DISCUSSION: EXEMPLARY PLAN PROVISIONS

The City of Woodinville's comprehensive plan effectively addresses many of the transportation planning requirements of the Growth Management Act and includes adequate air quality policies and provisions. Highlights include:

- ☑ The plan directs the city to provide for a complete system of sidewalks in the downtown area that connects the retail areas to transit, the regional trail system, parking, parks and public facilities (Policy T-2.5).
- ☑ Policies T-4.1.B, C and D provide the basis for multimodal level-of-service standards, including pedestrian, bicycle and transit standards.
- ☑ Policy T-7.1 promotes using Transportation Demand Management techniques to help increase the person-carrying capacity of the transportation system, reduce peak period traffic congestion, encourage the use of high-occupancy vehicles, and increase use of public transportation.

### DISCUSSION: AREAS FOR FURTHER WORK

The city should address the following comment at the earliest opportunity through future amendments to the comprehensive plan, subarea plans, or functional plans:

- RCW 36.70A.070(6)(a)(iv) requires local plans to include a multiyear transportation financing plan for the mobility needs identified for the 20-year planning period. The plan provides important information such as lists of transportation projects with estimated costs. Financing needs through 2035 could be more clearly identified if the estimated costs and revenues were assembled and summed in a table. Based on the comparison of estimated costs and revenues, it may be necessary to revise and expand on the current reassessment strategy to document steps the city could take to close the gap, if any, between costs and revenues. Commerce’s [Transportation Element Guidebook](#) discusses finance on pages 202 through 212.

## Part II: Consistency with Regional Plans and Policies

### OVERVIEW

This section discusses consistency with the adopted multicounty planning policies (established regional guidelines and principles under RCW 47.80.026) adopted in VISION 2040, and Transportation 2040, the region’s long-range transportation plan. In addition to the multicounty planning policies, VISION 2040 contains a regional growth strategy with a preferred distribution of the region’s residential and employment growth, as well as a number of implementation actions for local governments to carry out. Each policy area addressed in VISION 2040 is discussed in turn below.

### VISION 2040 Context Statement

VISION 2040 calls for local plans to include a context statement that describes how the comprehensive plan addresses regional policies and provisions adopted in VISION 2040. The Regional Plan Coordination section in Chapter 1 describes how the comprehensive plan addresses regional policies and provisions adopted in VISION 2040.

### Environment

#### SCOPE OF REVIEW

VISION 2040 calls for local comprehensive plans to address the following environmental policy topics:

**Stewardship**, including addressing the natural environment throughout the plan, decisions based on best-available science, and regional environmental initiatives.

**Earth and habitat**, including open space protection, restoration and protection of native vegetation, and coordination with adjacent jurisdictions.

**Water quality**, including actions that maintain hydrologic functions and reduce water pollution in ecosystems, watersheds, shorelines, and estuaries.

**Air quality and climate change**, addressing federal and state laws, reduction of pollutants, Puget Sound Clean Air Agency policies, and reduction of greenhouse gas emissions and adaptation to climate change.

#### DISCUSSION: EXEMPLARY PLAN PROVISIONS

The Woodinville comprehensive plan addresses the environmental policy topics in VISION 2040 with strong goals and actionable policies. Highlights include:

- ☑ Goal E-1 and Policies E-1.1-12 encourage the preservation and enhancement of aquatic and wildlife habitat through strategies such as protecting critical areas, providing restoration incentives, and encouraging preservation of the urban forest.
- ☑ Goal E-3 and Policies E-3.1-5 protect and improve water quality and management of water quantity through promoting low impact development techniques and reduction of impervious surfaces.
- ☑ The plan includes provisions to protect air quality and proactively address climate change adaptation and mitigation (Goal E-5 and Policies E-5.1-3).

### DISCUSSION: AREAS FOR FURTHER WORK

The certification review did not identify any major areas for improvement of the plan to better align with regional environmental guidelines and principles.

## Development Patterns – Including Regional Growth Strategy

### SCOPE OF REVIEW

VISION 2040 calls for local comprehensive plans to address the following development patterns policy topics:

**Urban areas**, including targets for housing and employment growth, compact communities that support transit and walking, and provisions for redevelopment of underused land.

**Centers**, including planning for one or more central places as locations for compact, mixed-use development, with policies that prioritize funding to centers to advance development.

**Unincorporated urban areas**, including policies that advance annexation and orderly transition of governance.

**Resource lands**, including identification of steps to limit development.

**Regional design**, addressing local provisions that apply the Transportation 2040 Physical Design Guidelines, energy efficient building, historic preservation, and enhanced sense of community.

**Health and active living**, addressing healthy environment, physical activity and well-being, and safety.

### DISCUSSION: EXEMPLARY PLAN PROVISIONS

The city's comprehensive plan effectively addresses many of the development patterns policies in VISION 2040. Highlights include:

- ☑ Policy LU-2.1 directs the city to focus growth in compact and inviting mixed-use centers that have the capacity to absorb development (i.e., areas with vacant or underdeveloped land and available utility, street, park, and school capacity, or where such facilities can be effectively provided) and where environmental impacts can be minimized. Policy T-3.3 D supports this center strategy by encouraging the allocation of resources for downtown improvements.
- ☑ The plan promotes land use and community design that encourage healthy living through encouraging active transportation, providing recreational facilities, and increasing access to healthy foods (Goal LU-3 and Policies LU-3.1-5).
- ☑ Goal LU-6 and Policies LU-6.1-4 encourage the development and integration of inviting and distinctive public spaces throughout the city with greatest emphasis in downtown, mixed-use areas, and within multifamily districts.
- ☑ The plan supports the efficient use of urban land by promoting infill development (Policy H-2).

### DISCUSSION: AREAS FOR FURTHER WORK

The certification review did not identify any major areas for improvement of the plan to better align with regional land use guidelines and principles.

## Housing

### SCOPE OF REVIEW

VISION 2040 calls for local comprehensive plans to address the following housing policy topics:

**Increased housing production opportunities**, including diverse types and styles for all income levels and demographic groups.

**Affordable housing needs**, including an assessment of existing and future housing needs based on regional and local factors, including household income, demographics, special needs populations, and adequacy of existing housing stocks.

**Regional housing objectives** in VISION 2040, including promotion of housing diversity and affordability, jobs-housing balance, housing in centers, and flexible standards and innovative techniques.

#### **DISCUSSION: EXEMPLARY PLAN PROVISIONS**

The city's comprehensive plan effectively addresses the housing provisions contained in VISION 2040. Highlights include:

- ☑ The plan supports a variety of housing types through encouraging mixed use development, small and large lot single family development, accessory dwelling units, townhomes, duplexes, multiplexes, apartments, and manufactured housing (Policy H-1).
- ☑ Policy H-3 directs the city to accommodate Woodinville's regionally determined housing growth target and support regional objectives for housing diversity, affordability, innovative and flexible techniques, and jobs-housing balance.
- ☑ The plan promotes affordable housing by calling for height and density bonuses for affordable housing, a first-time homebuyers program for low- or moderate-income buyers, and permit and impact fee waivers for affordable units (Policy H-9).

#### **DISCUSSION: AREAS FOR FURTHER WORK**

The certification review did not identify any major areas for improvement of the plan to better align with regional housing guidelines and principles.

## **Economy**

#### **SCOPE OF REVIEW**

VISION 2040 calls for local comprehensive plans to address the following economic development policy topics:

Include an **economic development element** that addresses: business, people, and places.

**Retention and recruitment efforts** that support family wage jobs, industry clusters that export goods and services, and small businesses that are locally owned.

**Equitable benefits and impacts**, including provisions and programs that promote economic vitality in distressed areas or areas with disadvantaged populations.

**Adequate housing growth in centers** through collaboration with the private sector and provision of infrastructure.

#### **DISCUSSION: EXEMPLARY PLAN PROVISIONS**

The city's comprehensive plan addresses many of the economic provisions of VISION 2040. Highlights include:

- ☑ The plan encourages the growth and diversification of the city's businesses by focusing business attraction and retention efforts on targeted sectors and locally owned firms (Goal ED-1 and Policy ED-1.1).
- ☑ Policy ED-1.6 supports small businesses, professional businesses, and businesses that serve minority populations through preserving lower cost incubator space through zoning and incentives, partnering with the Chamber and local educational institutions to provide business support programs, and conducting regular business outreach to understand how the city can ease the challenges of local small businesses including, codes, fees, and access to city services.
- ☑ The plan supports the quality and quantity of Woodinville's job base and businesses by directing the city to increase housing options for residents and workers for a mix of income levels (Policy ED-3.1).

## DISCUSSION: AREAS FOR FURTHER WORK

The certification review did not identify any major areas for improvement of the plan to better align with regional guidelines and principles on economic development.

## Transportation

### SCOPE OF REVIEW

VISION 2040 and Transportation 2040 call for local comprehensive plans to address the following transportation policy topics:

**Maintenance, management, and safety**, including clean transportation with reductions in pollution and greenhouse gas emissions, environmental factors, health and safety, stable and predictable funding sources, system and demand management strategies, and security and emergency response.

**Support for the regional growth strategy**, including system improvements that align with planned growth, prioritized investments that support compact development in centers, joint- and mixed-use development, complete streets and improvements to promote biking and walking, and context-sensitive design.

**Improved transportation options and mobility**, including alternatives to driving alone, facilities and services for special needs transportation, avoidance of new or expanded facilities in rural areas, and financing methods.

**Linking land use and transportation**, including integrating Transportation 2040 physical design guidelines in planning for centers and transit station areas, and land development tools that promote transportation alternatives.

### DISCUSSION: EXEMPLARY PLAN PROVISIONS

The Woodinville comprehensive plan addresses the major transportation emphases in VISION 2040 and Transportation 2040, including maintenance, management, and safety; support for the Regional Growth Strategy; and providing greater options and mobility. Highlights include:

- ☑ Policy T-3.1 E directs the city to design transportation infrastructure in a manner that is compatible with the natural environment by incorporating features based on science and low-impact development approaches.
- ☑ The plan supports emergency preparedness through committing to continue membership in the Emergency Services Coordinating Agency, or other coordinating agency, and to ensure that future transportation planning efforts are consistent with regional hazard mitigation plans (Policy T-3.7).
- ☑ Goal T-6 and Policies T-6.1-6 promote nonmotorized travel through a commitment to ensuring safety, convenience, and comfort. This includes development of a community-wide trail system with connections to regional trails.

### DISCUSSION: AREAS FOR FURTHER WORK

The certification review did not identify any major areas for improvement of the plan to better align with regional transportation guidelines and principles. See Part I for the comment on Conformity with Growth Management Act Transportation Planning Requirements.

## Public Services

### SCOPE OF REVIEW

VISION 2040 calls for local comprehensive plans to address the following public services policy topics:

**Promote more efficient use of existing services**, such as waste management, energy, and water supply, through conservation – including demand management programs and strategies.

**Promote renewable energy and alternative energy sources.**

**Plan for long-term water needs,** including conservation, reclamation and reuse.

#### **DISCUSSION: EXEMPLARY PLAN PROVISIONS**

The Woodinville comprehensive plan update contains policies that address the public services provisions of VISION 2040. Highlights include:

- ☑ The plan encourages reduced energy consumption, conservation, the use of renewable technologies, and energy responsible land use decisions (Goal U-2 and Policy U-2.1).
- ☑ Policy U-3.1 promotes recycling, creative solutions to reduce waste, and conservation of resources.
- ☑ The plan encourages and supports conservation strategies aimed at reducing average annual and peak day water use (Policy E-6.5).

#### **DISCUSSION: AREAS FOR FURTHER WORK**

The certification review did not identify any major areas for improvement of the plan to better align with regional public services guidelines and principles.

## **Conclusion**

PSRC staff thanks the city for working through the plan review and certification process. PSRC is available to provide assistance for future plan updates. Additional planning resources can also be found at <http://www.psrc.org/growth/planreview/resources/>. If the city has questions or needs additional information, please contact Erika Harris at 206-464-6360 or [eharris@psrc.org](mailto:eharris@psrc.org).